Regulatory Bulletin

RB

RB 37-25 rescinded 8/31/10 with the issuance of RB 37-60. Click to link to RB 37-60

Handbook:

Examination

Subject: Fair Credit Reporting Act

Fair Credit Reporting Act Affiliate Marketing Regulation

Summary: This Regulatory Bulletin transmits revised Examination Handbook Section 1300, Fair Credit Reporting Act (FCRA). It contains guidance and procedures for examining for compliance with the notice and opt-out rules that become applicable when creditors use consumer information received from affiliates for marketing. This revised handbook section replaces the existing Examination Handbook Section 1300.

For Further Information Contact: Your Office of Thrift Supervision (OTS) Regional Office or the Compliance Division of OTS, Washington, DC. You may access this bulletin and the Examination Handbook at our web site: www.ots.treas.gov.

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SUMMARY OF CHANGES

The federal financial regulatory agencies issued a final affiliate marketing rule on November 7, 2007, to implement Section 214 of the Fair and Accurate Credit Transactions Act of 2003 (FACT Act), which amended Section 624 of the Fair Credit Reporting Act (FCRA). Compliance with the affiliate marketing rule is mandatory as of October 1, 2008.

The FACT Act created new responsibilities for financial institutions that obtain or use consumer information, for example, to grant credit or open deposit accounts, provide consumer information to consumer reporting agencies, third parties, or affiliates, or to market credit or insurance products. OTS, along with the federal financial institution regulatory agencies, is revising the interagency FCRA examination procedures into the following modules that group similar requirements together:

- Module 1 Obtaining Consumer Reports.
- Module 2 Obtaining Information and Sharing Among Affiliates.
- Module 3 Disclosures to Consumers and Miscellaneous Requirements.
- Module 4 Financial Institutions as Furnishers of Information.
- Module 5 Consumer Alerts and Identity Theft Protections

This revision to Section 1300 of the Examination Handbook will be followed by revisions to other modules as the FACT Act regulations and interagency examination procedures are finalized.

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¹ The rule was published in the Federal Register (72 FR 62910). The OTS rule is at 12 CFR 571.20 et seq.

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Change bars in the margins of the handbook section indicate revisions. We provide a summary of the affiliate marketing rule requirements below.

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Section 624 gives a consumer the right to restrict an entity, with which it does not have a pre-existing business relationship, from *using* certain information obtained from an affiliate to make solicitations to that consumer. This provision is distinct from Section 603(d)(2)(A)(iii) which gives consumers the right to restrict the *sharing* of certain consumer information amongst affiliates.²

The rule provides consumers with an opportunity to "opt out" before a financial institution uses information provided by an affiliated company to market its products and services to the consumer. The final rule generally prohibits the institution from using "eligibility information" received from an affiliate to make a solicitation to a consumer unless the affiliate has given the consumer a notice and a reasonable opportunity to opt out of such solicitations, and the consumer has not opted out.

"Eligibility information" means an affiliate's transaction and experience of formation, as well as information in consumer applications and information from third-party our vessel as credit reports.

"Making a solicitation" means that an institution markets to a consulter based on eligibility information that it receives from an affiliate to:

- Identify the consumer or type of consumer to eceive be marketing,
- Set criteria for selecting consumers, or
- Decide which products or services to menet and what kind of solicitation to make to those consumers.

Under exceptions to the notice and opt at represents in the rule, institutions may use eligibility information from an affiliate to:

- Make solicitations to a consumer with whom the institution has a pre-existing business relationship before it makes the solicitation, such as a financial contract in force, a certificate of deposit, or a mortgage anstitutions are also considered to have a pre-existing business relationship when they make solicitations to acconsumer who applied for or inquired about the product being solicited within three hands before the solicitation.
- Make solicitations to consumer who requests marketing information.

Model forms in the appendix to the rule provide a "safe harbor" for complying with the notice and opt-out requirement. The five model forms include initial and renewal notices for thrifts with one affiliate or multiple affiliates, and a voluntary "no marketing" notice.

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² See Module 2, Section 603(d) Consumer Report and Information Sharing, for provisions pertaining to the sharing of consumer information. Under section 603(d)(2)(A)(iii) of the FCRA, entities are responsible for complying with the affiliate *sharing* notice and opt-out requirement, where applicable. Thus, under the FCRA, certain consumer information will be subject to two opt-outs, a sharing opt-out (section 603(d)) and a marketing use opt-out (section 624). These two opt-outs may be consolidated.

The FCRA affiliate marketing examination procedures were developed on an interagency basis. They reflect a risk-focused approach to compliance examinations. The Preliminary Examination Response Kit (PERK) will be updated to request information on how associations obtain and use information from their affiliates.

Timothy Ward

—Timothy T. Ward

Deputy Director

Examinations, Supervision and Consumer Protection



Fair Credit Reporting Act

Controlling the Assault of Non-Solicited Pornography and Marketing Act of 2003

Telephone Consumer Protection Act and Junk Fax Act

This Handbook Section contains background in formation, regulatory guidance, and examination programs for the following three laws:

- The Fair Credit Reporting Act
- Controlling the Assault of Non-School Pornography and Marketing Act of 2003
- Telephone Consumer Protection Act and Junk Fax Act

FAIR CREDIT REPORTING ACT

Background and Summary

LINKS
Program
Appendix A

The Fair Credit Reporting Act (FCRA)¹ became effective on April 25, 1971. The FCRA is a part of a group of acts contained in the Federal Consumer Credit Protection Act² such as the Truth in Lending Act and the Fair Debt Collection Practices Act.

Congress substantively amended FCRA upon the passage of the Fair and Accurate Credit Transactions Act of 2003 (FACT Act)³. The FACT Act created many new responsibilities for consumer reporting

¹ 15 USC §§ 1681-1681u.

² 15 USC § 1601 et seq.

³ Pub. L. No. 108-159, 117 Stat. 1952.

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agencies and users of consumer reports. It contained many new consumer disclosure requirements as well as provisions to address identity theft. In addition, it provided free annual consumer report rights for consumers and improved access to consumer report information to help increase the accuracy of data in the consumer reporting system.

The FCRA contains significant responsibilities for business entities that are consumer reporting agencies and lesser responsibilities for those that are not. Generally, financial institutions are not consumer reporting agencies; however, depending on the degree to which their information sharing business practices approximate those of a consumer reporting agency, they can be deemed as such.

In addition to the requirements related to financial institutions acting as consumer reporting agencies, FCRA requirements also apply to financial institutions that operate in any on he following capacities:

- purchasers of dealer paper, Procurers and users of information (for example, as credit gr or when opening deposit accounts).
- Furnishers and transmitters of information (by reporting information to consumer reporting agencies, other third parties, or to affiliates).
- Marketers of credit or insurance products.
- Employers.

Structure and Overview of Examination Modules

We structured the examination oculures as a series of modules, grouping similar requirements Information about each of the requirements: together. The modules contain gen

- Module 1 Obtaining Consumer Reports.
- Module 2 Obtaining Information and Sharing Among Affiliates.
- Module 3 Disclosures to Consumers and Miscellaneous Requirements.
- Module 4 Financial Institutions as Furnishers of Information.
- Module 5 Consumer Alerts and Identity Theft Protections

Financial institutions are subject to a number of different requirements under the FCRA. The statute contains some of the requirements, while others are in regulations issued jointly by the FFIEC agencies or in regulations issued by the Federal Reserve Board and/or the Federal Trade Commission. Appendix A contains a matrix of the different statutory and regulatory cites applicable to financial institutions that are not consumer reporting agencies.

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Important Definitions

The FCRA uses a number of definitions. Key definitions include the following:

Consumer

A consumer is defined as an individual.

Consumer Report

A consumer report is any written, oral, or other communication of any information by a consumer reporting agency that bears on a consumer's creditworthiness, credit strainer, credit capacity, character, general reputation, personal characteristics, or mode of living that is used deexpected to be used or collected, in whole or in part, for the purpose of serving as a factor is stablishing the consumer's eligibility for any of the following:

- Credit or insurance to be used primarily for personal, mily, r household purposes.
- Employment purposes.
- Any other purpose authorized under § 60 75 \$C 1681b).

The term consumer report does not include a vothe following:

- Any report containing information so ely about transactions or experiences between the consumer and the institution meaning the report.
- Any communication of that transaction or experience information among entities related by common ownership or affiliated by corporate control (for example, different institutions that are members of the same holding company, or subsidiary companies of an insured institution).
- Communication of other information among persons related by common ownership or affiliated by corporate control if:
 - It is clearly and conspicuously disclosed to the consumer that the information may be communicated among such persons; and
 - The consumer is given the opportunity, before the time that the information is communicated, to direct that the information not be communicated among such persons.
- Any authorization or approval of a specific extension of credit directly or indirectly by the issuer of a credit card or similar device.

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- Any report in which a person who has been requested by a third party to make a specific extension of credit directly or indirectly to a consumer, such as a lender who has received a request from a broker, conveys his or her decision with respect to such request, if the third party advises the consumer of the name and address of the person to whom the request was made, and such person makes the disclosures to the consumer required under section 615 (15 USC § 1681m), Requirements On Users Of Consumer Reports.
- A communication described in subsection (o) or (x) of section 603 (15 USC § 1681a(o)) (which relates to certain investigative reports and certain reports to prospective employers).

Person

A person means any individual, partnership, corporation, trust cooperative, association, government or governmental subdivision or agency, or other entry.

Investigative Consumer Report

An investigative consumer report means a consumer report of portion thereof in which information on a consumer's character, general reputation, personal characteristics, or mode of living is obtained through personal interviews with neighbors, friends, or associates of the consumer reported on or with others with whom he is acquainted or who may have knowledge concerning any such items of information. However, such information does not include specific factual information on a consumer's credit record obtained directly from a creditor of the consumer or from a consumer reporting agency when such information was obtained directly from a creditor of the consumer or from the consumer.

Adverse Action

The term adverse action by Comme meaning as used in § 701(d)(6) (15 USC1691(d)(6)) of the Equal Credit Opportunity Act (COA). Under the ECOA, it means a denial or revocation of credit, a change in the terms of an existing credit arrangement, or a refusal to grant credit in substantially the same amount or on terms substantially similar to those requested. Under the ECOA, the term does not include a refusal to extend additional credit under an existing credit arrangement where the applicant is delinquent or otherwise in default, or where such additional credit would exceed a previously established credit limit.

The term has the following additional meanings for purposes of the FCRA:

- A denial or cancellation of, an increase in any charge for, or a reduction or other adverse or unfavorable change in the terms of coverage or amount of, any insurance, existing or applied for, in connection with the underwriting of insurance.
- A denial of employment or any other decision for employment purposes that adversely affects any current or prospective employee.

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- A denial or cancellation of, an increase in any charge for, or any other adverse or unfavorable change in the terms of, any license or benefit described in section 604(a)(3)(D) (15 USC § 1681b(a)(3)(D)).
- An action taken or determination that is:
 - Made in connection with an application made by, or transaction initiated by, any consumer, or in connection with a review of an account to determine whether the consumer continues to meet the terms of the account.
 - Adverse to the interests of the consumer.

Employment Purposes

The term employment purposes when used in connection with a constant report means a report used for the purpose of evaluating a consumer for employment proviotion, reassignment or retention as an employee.

Consumer Reporting Agency

The term consumer reporting agency means any person that, for monetary fees, dues, or on a cooperative nonprofit basis, regularly engages in whole or in part in the practice of assembling or evaluating consumer credit information or other information on consumers for the purpose of furnishing consumer reports to third places, and that uses any means or facility of interstate commerce for the purpose of preparing or famp hing consumer reports.

NOTULE: OBTAINING CONSUMER REPORTS

Overview

Consumer reporting agencies have a significant amount of personal information about consumers. This information is invaluable in assessing a consumer's creditworthiness for a variety of products and services, including loan and deposit accounts, insurance, and utility services, among others. The FCRA governs access to this information to ensure that a prospective user of the information obtains it for permissible purposes and does not exploit it for illegitimate purposes.

The FCRA requires any prospective user of a consumer report, for example, a lender, insurer, landlord, or employer, among others, to have a legally permissible purpose to obtain a report.

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Permissible Purposes of Consumer Reports (Section 604) and **Investigative Consumer Reports (Section 606)**

Legally Permissible Purposes. The FCRA allows a consumer reporting agency to furnish a consumer report for the following circumstances and no other:

- In response to a court order or Federal Grand Jury subpoena.
- In accordance with the written instructions of the consumer.
- To a person, including a financial institution, that the agency has read not believe intends to use the report as information for any of the following reasons:
 - In connection with a credit transaction involving the nsumer (includes extending, reviewing, and collecting credit).
 - For employment purposes.⁴
 - In connection with the underwriting of insulance involving the consumer.
 - In connection with a determination of the consumer's eligibility for a license or other benefit granted by a governmental astrumentality that is required by law to consider an applicant's financial responsibility.
 - As a potential investor se ice, or current insurer, in connection with a valuation of, or an assessment dit or prepayment risks associated with, an existing credit obligation.
 - Otherwise has a Natimate business need for the information:
 - ✓ In connection with a business transaction that the consumer initiates; or
 - ✓ To review an account to determine whether the consumer continues to meet the terms of the account.
- In response to a request by the head of a State or local child support enforcement agency (or authorized appointee) if the person certifies various information to the consumer reporting agency regarding the need to obtain the report. (Generally, this particular purpose does not impact a financial institution that is not a consumer reporting agency.)

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⁴ Use of consumer reports for employment purposes requires specific advanced authorization, disclosure, and adverse action notices. Module 3 of the examination procedures contains these issues.

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Prescreened Consumer Reports. Users of consumer reports, such as financial institutions, may obtain prescreened consumer reports to make firm offers of credit or insurance to consumers, unless the consumers elected to opt out of being included on prescreened lists. The FCRA contains many requirements, including an opt out notice requirement when prescreened consumer reports are used. In addition to defining prescreened consumer reports, Module 3 covers these requirements.

Investigative Consumer Reports (Section 606). This section on Investigative Consumer Reports contains specific requirements for use of an investigative consumer report. This type of consumer report contains information about a consumer's character, general reputation, personal characteristics, or mode of living obtained in whole or in part through personal interviews with neighbors, friends, or associates of the consumer. If a financial institution procures an investigative consumer report, or causes the preparation of one, the institution trust meet the following requirements:

- The institution clearly and accurately discloses to the discurrent that it may obtain an investigative consumer report.
- The disclosure contains a statement of the consumers right to request other information about the report and a summary of the consumers rights under the FCRA.
- The disclosure is in writing and is maile for othe wise delivered to the consumer not later than three business days after the date on which the report was first requested.
- The financial institution procuring the report certifies to the consumer reporting agency that it has complied with the disclosure requirements and will comply in the event that the consumer requests additional disclosure rapid the report.

Institution Procedures the preponderance of electronically available information and the growth of identity theft, financial institutions should manage the risks associated with obtaining and using consumer reports. Financial institutions should employ procedures, controls, or other safeguards to ensure that they obtain and use consumer reports only in situations for which there are permissible purposes. Management should deal with information access, storage, and destruction under an institution's Information Security Program; however, management must comply with FCRA in initially obtaining consumer reports.

Module 2: Obtaining Information and Sharing Among Affiliates

Overview

The FCRA contains many substantive compliance requirements for consumer reporting agencies designed to help ensure the accuracy and integrity of the consumer reporting system. As noted in the definitions section, a consumer reporting agency is a person that generally furnishes consumer reports

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to third parties. By their very nature, banks, credit unions, and savings associations have a significant amount of consumer information that could constitute a consumer report, and thus communication of this information could cause the institution to become a consumer reporting agency. The FCRA contains several exceptions that enable a financial institution to communicate this type of information, within strict guidelines, without becoming a consumer reporting agency.

Rather than containing strict information sharing prohibitions, the FCRA creates a business disincentive such that if a financial institution shares consumer report information outside of the exceptions, then the institution is a consumer reporting agency and will be subject to the significant, substantive requirements of the FCRA applicable to those entities. Typically, a financial institution will structure its information sharing practices within the exceptions to void becoming a consumer reporting agency. This examination module generally covers the various in rmation sharing practices within these exceptions.

al estitution's information sharing If upon completion of this module, you determine that the fin practices fall outside of these exceptions, you should co financial institution a consumer reporting agency and complete Module 6 of the examination problems.

Consumer Report and Information Sharing (Section 603(d))

This section on Consumer Report and Information Sharing defines a consumer report to include information about a consumer such as that which bears on a consumer's creditworthiness, character, and capacity among other factors. Cormunication of this information may cause a person, including a financial institution, to become a comme reporting agency. The statutory definition contains key exemptions to this definition the sple francial institutions to share this type of information under certain circumstances, without leg miles consumer reporting agencies. Specifically, the term consumer report does not include

A report containing formation solely as to transactions or experiences between the consumer and the financial institution making the report. A person, including a financial institution, may share information strictly related to its own transactions or experiences with a consumer (such as the consumer's payment history, or an account with the institution) with any third party, without regard to affiliation, without becoming a consumer reporting agency. The Privacy of Consumer Financial Information regulations that implement the Gramm-Leach-Bliley Act (GLBA) may restrict this type of information sharing because it meets the definition of nonpublic personal information under the Privacy regulations. Therefore, sharing it with nonaffiliated third parties may be subject to an opt out under the privacy regulations. In turn, the FCRA may also restrict activities that the GLBA permits. For example, the GLBA permits a financial institution to share a list of its customers and information such as their credit scores with another financial institution to jointly market or sponsor other financial products or services. This communication may be a consumer report under the FCRA and could potentially cause the sharing financial institution to become a consumer reporting agency.

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- Communication of such transaction or experience information among persons, including financial institutions related by common ownership or affiliated by corporate control.
- Communication of other information (for example, other than transaction or experience information) among persons and financial institutions related by common ownership or affiliated by corporate control, if it is clearly and conspicuously disclosed to the consumer that the information will be communicated among such entities, and before the information is initially communicated, the consumer is given the opportunity to opt out of the communication. This allows a financial institution to share other information (that is, information other than its own transaction and experience information) that could otherwise be a consumer report, without becoming a consumer reporting agency to be both of the following circumstances:
 - The sharing of the "other" information is done with affil tter
 - Consumers are provided with the notice and an opportunity to opt out of this sharing before the information is first communicated amore affiliates.

For example, "other" information can include a formation a consumer provides on an application form concerning accounts with other financial asstitutions. It can also include information a financial institution obtains from a consumer reporting agency, such as the consumer's credit score. If a financial institution shares other information with affiliates without providing a notice and an opportunity to opt out, the financial institution may become a consumer reporting agency subject to all of the other requirements of the FORA.

GLBA and its implementing regulations require that a financial institution's Privacy Notice contain the Consumer Report (Section 100 (d)) opt out right.

Other Exceptions

Specific extensions of credit. In addition, the term consumer report does not include the communication of a specific extension of credit directly or indirectly by the issuer of a credit card or similar device. For example, this exception allows a lender to communicate an authorization through the credit card network to a retailer, to enable a consumer to complete a purchase using a credit card.

Credit Decision to Third Party (for example, auto dealer). The term consumer report also does not include any report in which a person, including a financial institution, who has been requested by a third party to make a specific extension of credit directly or indirectly to a consumer, conveys the decision with respect to the request. The third party must advise the consumer of the name and address of the financial institution to which the request was made, and such financial institution makes the adverse action disclosures required by section 615 of the FCRA. For example, this exception allows a lender to communicate a credit decision to an automobile dealer who is arranging financing for a consumer purchasing an automobile and who requires a loan to finance the transaction.

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Joint User Rule. The Federal Trade Commission staff commentary discusses another exception known as the "Joint User Rule." Under this exception, users of consumer reports, including financial institutions, may share information if they are jointly involved in the decision to approve a consumer's request for a product or service, provided that each has a permissible purpose to obtain a consumer report on the individual. For example, a consumer applies for a mortgage loan that will have a high loan-to-value ratio, and thus the lender will require private mortgage insurance (PMI) in order to approve the application. An outside company provides the PMI. The lender and the PMI company can share consumer report information about the consumer because both entities have permissible purposes to obtain the information and both are jointly involved in the decision to grant the products to the consumer. This exception applies to entities that are affiliated opponabilities third parties. It is important to note that the GLBA will still apply to the sharing of nonput is, personal information with nonaffiliated third parties; therefore, financial institutions should be a fare the GLBA may still limit or prohibit sharing under the FCRA joint user rule.

Protection of Medical Information (Section 14

Section 604(g) generally prohibits creditors from obtaining and using medical information in connection with any determination of the consumer's explaint, or continued eligibility, for credit. The statute contains no prohibition on creditors obtaining or using medical information for other purposes that are not in connection with a determination of the consumer's eligibility, or continued eligibility for credit.

Section 604(g)(5)(A) requires the fed ral banking agencies and NCUA to prescribe regulations that permit transactions that are determined to be necessary and appropriate to protect legitimate operational, transactional, risk coopured, and other needs (including administrative verification purposes), consistent with the Congressional intent to restrict the use of medical information for inappropriate purposes. On November 22, 2005, the FFIEC Agencies published final rules in the Federal Register (70 F 70 or). The rules contain the general prohibition on obtaining or using medical information, and provide exceptions for the limited circumstances when medical information may be used. The rules define "credit" and "creditor" as having the same meanings as in section 702 of the Equal Credit Opportunity Act (15 USC 1691a).

Obtaining and Using Unsolicited Medical Information. A creditor does not violate the prohibition on obtaining medical information if it receives the medical information pertaining to a consumer in connection with any determination of the consumer's eligibility, or continued eligibility, for credit without specifically requesting medical information. However, the creditor may only use this medical information in connection with a determination of the consumer's eligibility, or continued eligibility, for credit in accordance with either the financial information exception or one of the specific other exceptions provided in the rules. We discuss these exceptions below.

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<u>Financial Information Exception</u>. The rules allow a creditor to obtain and use medical information pertaining to a consumer in connection with any determination of the consumer's eligibility or continued eligibility for credit, so long as:

- The information is the type of information routinely used in making credit eligibility determinations, such as information relating to debts, expenses, income, benefits, assets, collateral, or the purpose of the loan, including the use of the loan proceeds.
- The creditor uses the medical information in a manner and to an extent that is no less favorable than it would use comparable information that is not medical information in a credit transaction.
- The creditor does not take the consumer's physical, mental, or bell vior I health, condition or history, type of treatment, or prognosis into account as part of an such determination.

The financial information exception is designed in part of anywereditors to consider a consumer's medical debts and expenses in the assessment of that consumer's ability to repay the loan according to the loan terms. In addition, the financial information exception also allows a creditor to consider the dollar amount and continued eligibility for disability income, worker's compensation income, or other benefits related to health or a medical condition that is telied on as a source of repayment.

The creditor may use the medical information in manner and to an extent that is <u>no less favorable</u> than it would use comparable, nonrecical refination. For example, a consumer includes on an application for credit information about two \$20,000 debts. One debt is to a hospital; the other is to a retailer. The creditor may use and consider the debt to the hospital in the same manner in which it considers the debt to the retailer such as including the debts in the calculation of the consumer's proposed debt-to-incode ratio. In addition, the consumer's payment history of the debt to the hospital may be considered in the same manner as the debt to the retailer. For example, if the creditor does not grant loans to applicants the have debts that are 90-days past due, the creditor could consider the past-due status of a debt to the retailer.

A creditor may use medical information in a manner that is more favorable to the consumer, according to its regular policies and procedures. For example, if a creditor has a routine policy of declining consumers who have a 90-day past due installment loan to a retailer, but does not decline consumers who have a 90-day past due debt to a hospital, the financial information exception would allow a creditor to continue this policy without violating the rules because in these cases, the creditor's treatment of the debt to the hospital is more favorable to the consumer.

A creditor may not take the consumer's physical, mental, or behavioral health, condition or history, type of treatment, or prognosis into account as part of any determination regarding the consumer's eligibility, or continued eligibility for credit. The creditor may only consider the financial implications as discussed above, such as the status of a debt to a hospital, continued eligibility for disability income, etc.

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<u>Specific Exceptions for Obtaining and Using Medical Information</u>. In addition to the financial information exception, the rules also provide for the following nine specific exceptions under which a creditor can obtain and use medical information in it's determination of the consumer's eligibility, or continued eligibility for credit:

- To determine whether the use of a power of attorney or legal representative that is triggered by a medical condition or event is necessary and appropriate, or whether the consumer has the legal capacity to contract when a person seeks to exercise a power of attorney or act as a legal representative for a consumer based on an asserted medical condition or event. For example, if Person A is attempting to act on behalf of Person B under a Power of Attorney that is invoked based on a medical event, a creditor is allowed to obtain and use medical information to verify that Person B has experienced a medical condition or event such that Person A is allowed to act under the Power of Attorney.
- To comply with applicable requirements of local, state, of Februal laws
- To determine, at the consumer's request, whether the consumer qualifies for a legally permissible special credit program or credit relater as istance program that is:
 - Designed to meet the special needs of contames with medical conditions; AND
 - Established and administered pursualt to a written plan that:
 - ✓ Identifies the class of person that the program is designed to benefit; and
 - Sets forth the process and standards for extending credit or providing other creditrelated assistance under the program.
- To the extent necess, w for purposes of fraud prevention or detection.
- In the case of credit for the purpose of financing medical products or services, to determine and verify the medical purpose of the loan and the use of the proceeds.
- Consistent with safe and sound banking practices, if the consumer or the consumer's legal representative requests that the creditor use medical information in determining the consumer's eligibility, or continued eligibility, for credit, to accommodate the consumer's particular circumstances, and such request is documented by the creditor. For example, at the consumer's request, a creditor may grant an exception to its ordinary policy to accommodate a medical condition that the consumer has experienced. This exception allows a creditor to consider medical information in this context, but it does not require a creditor to make such an accommodation nor does it require a creditor to grant a loan that is unsafe or unsound.

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- Consistent with safe and sound practices, to determine whether the provisions of a forbearance practice or program that is triggered by a medical condition or event apply to a consumer. For example, if a creditor has a policy of delaying foreclosure in cases where a consumer is experiencing a medical hardship, this exception allows the creditor to use medical information to determine if the policy would apply to the consumer. Like the exception listed in the bullet above, this exception does not require a creditor to grant forbearance, it merely provides an exception so that a creditor may consider medical information in these instances.
- To determine the consumer's eligibility for the triggering of, or the reactivation of a debt cancellation contract or debt suspension agreement, if a medical condition or event is a triggering event for the provision of benefits under the contract or agreement.
- To determine the consumer's eligibility for the triggering of or the reactivation of a credit insurance product, if a medical condition or event is a triggering event for the provision of benefits under the product.

<u>Limits on redisclosure of information</u>. If a creditor subject to the medical information rules receives medical information about a consumer from a consumer reporting agency or its affiliate, the creditor must not disclose that information to any other person, except as necessary to carry out the purpose for which the information was initially disclosed, or as other ise permitted by statute, regulation, or order.

Sharing medical information with affiliates. In general the exclusions from the definition of "consumer report" in section 603(d)(2) of the CRA allow the sharing of non-medical information among affiliates. With regard to medical information, section 603(d)(3) of the FCRA provides that the exclusions in section 603(d)(2) of it apply when a person subject to the medical information rules shares any of the following information with an affiliate:

- Medical information.
- An individualized list description based on the payment transactions of the consumer for medical products or services.
- An aggregate list of identified consumers based on payment transactions for medical products or services.

If a person who is subject to the medical rules shares with an affiliate the type of information discussed above, the exclusions from the definition of "consumer report" do not apply. Effectively, this means that if a person shares medical information, that person becomes a consumer reporting agency, subject to all of the other substantive requirements of the FCRA.

The rules provide exceptions to these limitations on sharing medical information with affiliates. A person, such as a bank, thrift, or credit union, may share medical information with its affiliates without becoming a consumer reporting agency under any of the following circumstances:

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- In connection with the business of insurance or annuities (including the activities described in section 18B of the model Privacy of Consumer Financial and Health Information Regulation issued by the National Association of Insurance Commissioners, as in effect on January 1, 2003).
- For any purpose permitted without authorization under the regulations promulgated by the Department of Health and Human Services pursuant to the Health Insurance Portability and Accountability Act of 1996 (HIPAA).
- For any purpose referred to in section 1179 of HIPAA.
- For any purpose described in section 502(e) of the Gramm-Leach-fliley act.
- In connection with a determination of the consumer's eligibility, or continued eligibility, for credit consistent with the financial information exception or secific exceptions.
- As otherwise permitted by order of the appropriate fed ral as mcy or NCUA, as applicable.

Section 624 Affiliate Marketing Op Ou

Section 624 gives a consumer the right to a strict amentity, with which it does not have a pre-existing business relationship, from <u>using</u> certain information obtained from an affiliate to make solicitations to that consumer. This provision is distinct from Section 603(d)(2)(A)(iii) which gives a consumer the right to restrict the <u>sharing</u> of certain consumer information among affiliates.⁵

Under Section 624, an example of the information received from an affiliate to market its products or services to a consumer, inless the consumer is given notice and a reasonable opportunity and a reasonable and simple memory opt out of the making of such solicitations. The affiliate marketing opt-out applies to both transaction or experience information and "other" information, such as information from credit reports and credit applications. On November 7, 2007, the federal financial institution regulators published final regulations in the Federal Register to implement this section (72 FR 62910).

Exceptions to the notice and opt out requirements apply when an entity uses eligibility information in certain ways, as described later in these procedures.

⁵ See Module 2, Section 603(d) Consumer Report and Information Sharing, for provisions pertaining to the sharing of consumer information. Under Section 603(d)(2)(A)(iii) of the FCRA, entities are responsible for complying with the affiliate *sharing* notice and optout requirement, where applicable. Thus, under the FCRA, certain consumer information will be subject to two opt-outs, a sharing optout (Section 603(d)) and a marketing use opt-out (Section 624). These two opt-outs may be consolidated.

⁶ See 12 CFR 571.20(a) for the scope of entities covered by Subpart C of 12 CFR 571.

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Key Definitions (12 CFR 571.20).7

- Eligibility information (12 CFR 571.20(b)(3)) includes not only transaction and experience information, but also the type of information found in consumer reports, such as information from third party sources and credit scores. Eligibility information does not include aggregate or blind data that does not contain personal identifiers such as account numbers, names, or addresses.⁸
- Pre-existing business relationship (12 CFR 571.20(b)(4))⁹ means a relationship between a person, such as a financial institution (or a person's licensed agent), and a consumer based on:
 - A financial contract between the person and the consumer which is it force on the date on which the consumer is sent a solicitation covered by the affine in teting regulation;
 - The purchase, rental, or lease by the consumer of the purch's goods or services, or a financial transaction (including holding an active account or a policy in force, or having another continuing relationship) between the software and the person, during the 18-month period immediately preceding the due on which the consumer is sent a solicitation covered by the affiliate marketing regulation; it
 - An inquiry or application by the consumer regarding a product or service offered by that person during the three-month period animediately preceding the date on which the consumer is sent a solicitation for the by the affiliate marketing regulation.
- Solicitation (12 CFR 571.20)(5) means the marketing of a product or service initiated by a person, such as a figure 1 in tution, to a particular consumer that is:
 - Based on eligibatinformation communicated to that person by its affiliate; and
 - Intended to encourage the consumer to purchase or obtain such product or service.

Examples of a solicitation include a telemarketing call, direct mail, e-mail, or other form of marketing communication directed to a particular consumer that is based on eligibility information received from an affiliate. A solicitation does not include marketing communications that are directed at the general public (e.g., television, general circulation magazine, and billboard advertisements).

Reporting Act did not apply."

⁷ See 12 CFR 571.20 for other definitions.

⁸ Specifically, "eligibility information" is defined in the affiliate marketing regulation as "any information the communication of which would be a consumer report if the exclusions from the definition of "consumer report" in Section 603(d)(2)(A) of the [Fair Credit

⁹ See 12 CFR 571.20(b)(4)(ii) and (iii) for examples of pre-existing business relationships and situations where no pre-existing business relationship exists.

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Initial Notice and Opt-out Requirement (12 CFR 571.21(a), 571.24, and 571.25). A financial institution and its subsidiaries (financial institution) generally may not use eligibility information about a consumer that it receives from an affiliate to make a solicitation for marketing purposes to the consumer, unless:

- It is clearly and conspicuously disclosed to the consumer in writing or, if the consumer agrees, electronically, in a concise notice that the financial institution may use eligibility information about that consumer that it received from an affiliate to make solicitations for marketing purposes to the consumer;
- The consumer is provided a reasonable opportunity and a reasonable and simple method to "opt out" (that is, the consumer prohibits the financial institution from using eligibility information to make solicitations for marketing purposes to the consume ;¹⁰ and
- The consumer has not opted out.

For example, a consumer has a homeowner's insurance polly with an insurance company. The insurance company shares eligibility information about the consumer with its affiliated depository institution. Based on that eligibility information, the depository institution wants to make a solicitation to the consumer about its home equity loan products. The depository institution does not have a pre-existing business relationship with the consumer and none of the other exceptions apply. The depository institution may not use eligibility information it received from its insurance affiliate to make solicitations to the consumer about it nome capity loan products unless the insurance company gave the consumer a notice and opportunity. Op out and the consumer does not opt out.

Making Solicitations (12 CFL 5 1.2 (b)). 11 A financial institution (or a service provider acting on behalf of the financial institution) 12 s a solicitation for marketing purposes if:

- The financial institution receives eligibility information from an affiliate, including when the affiliate places that in rmation into a common database that the financial institution may access;
- The financial institution uses that eligibility information to do one or more of the following:
 - Identify the consumer or type of consumer to receive a solicitation;
 - Establish criteria used to select the consumer to receive a solicitation; or

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¹⁰ See 12 CFR 571.24 and 571.25 for examples of "a reasonable opportunity to opt out" and "reasonable and simple methods for opting out."

¹¹ See 12 CFR 571.21(b)(6) for examples of making solicitations.

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- Decide which of the financial institution's products or services to market to the consumer or tailor the financial institution's solicitation to that consumer; and
- As a result of the financial institution's use of the eligibility information, the consumer is provided a solicitation.
 - A financial institution does <u>not</u> make a solicitation for marketing purposes (and therefore the affiliate marketing regulation, with its notice and opt-out requirements, does not apply) in the situations listed below, commonly referred to as "constructive sharing." Constructive sharing occurs when a financial institution provides criteria to an affiliate to use in marketing the financial institution's product and the affiliate uses the criteria to send marketing materials to the affiliate's own customers that meet the criteria. In this situation, the financial institution is not *using* shared eligibility information to make solicitations.
- The financial institution provides criteria for consumer to commit would like its affiliate to market the financial institution's products. Then, based on this criteria, the affiliate uses eligibility information that the affiliate obtained in contection with its own pre-existing business relationship with the consumer to market the analysis institution's products or services (or directs its service provider to use the engible v information in the same manner and the financial institution does not communicate whetherervice provider regarding that use).
- A service provider, applying the financial institution's criteria, uses information from an affiliate, such as that in a shared database, to market the financial institution's products or services to the consumer, so long as it meets certain requirements, including all of the following.
 - The affiliate control across to and use of its eligibility information by the service provider under a writter agreement between the affiliate and the service provider.
 - The affiliate estatishes, in writing, specific terms and conditions under which the service provider may access and use the affiliate's eligibility information to market the financial institution's products and services (or those of affiliates generally) to the consumer.
 - The affiliate requires the service provider, under a written agreement, to implement reasonable policies and procedures designed to ensure that the service provider uses the affiliate's eligibility information in accordance with the terms and conditions established by the affiliate relating to the marketing of the financial institution's products or services.
 - The affiliate is identified on or with the marketing materials provided to the consumer.
 - The financial institution does not directly use its affiliate's eligibility information in the manner described above under "Making Solicitations (12 CFR 571.21(b))," item 2.

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Exceptions to Initial Notice and Opt-out Requirements (12 CFR 571.21(c)). The initial notice and opt-out requirements do not apply to a financial institution if it uses eligibility information that it receives from an affiliate:

- To make a solicitation for marketing purposes to a consumer with whom the financial institution has a pre-existing business relationship;
- To facilitate communications to an individual for whose benefit the financial institution provides employee benefit or other services pursuant to a contract with an employer;
- To perform services on behalf of an affiliate (but this would not all w solicitation where the consumer has opted out);
- In response to a communication about the financial institution? products or services initiated by the consumer;
- In response to a consumer's authorization or request to receive solicitations; or
- If the financial institution's compliance with the affiliate marketing regulation would prevent it from complying with State insurance laws pertaining to unfair discrimination in any state in which the financial institution is lawfully doing be iness.

Contents of Opt-out Notice (12 CF), 571 25. A financial institution must provide to the consumer a reasonable and simple method for the column to opt out. The opt-out notice must be clear, conspicuous, and concise, and must attarately disclose specific information outlined in 12 CFR 571.23(a), including that the column may elect to limit the use of eligibility information to make solicitations to the consumer See appendix C to the regulation for the model notices contained in the affiliate marketing regulation.

Alternative contents. An infliate that provides a consumer a broader right to opt out than that required by the affiliate marketing regulation may satisfy the regulatory requirements by providing the consumer with a clear, conspicuous, and concise notice that accurately discloses the consumer's opt-out rights.

Coordinated, consolidated, and equivalent notices. Opt-out and renewal notices may be coordinated and consolidated with any other notice or disclosure required under any other provision of law, such as the Gramm-Leach-Bliley Act (GLBA), 15 USC 6801 et seq. Renewal notices, which have additional required content (12 CFR 571.27), may be consolidated with the annual GLBA privacy notices.

¹² See 12 CFR 571.21(d) for examples of exceptions to the initial notice and opt-out requirement.

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Delivery of the Opt-out Notice (12 CFR 571.21(a)(3) and 571.26). An affiliate that has or previously had a pre-existing business relationship with the consumer must provide the notice either individually or as part of a joint notice from two or more members of an affiliated group of companies. The opt-out notice must be provided so that each consumer can reasonably be expected to receive actual notice. A consumer may not reasonably be expected to receive actual notice if, for example, the affiliate providing the notice sends the notice via e-mail to a consumer who has not agreed to receive electronic disclosures by e-mail from the affiliate providing the notice.

Scope of Opt-out (12 CFR 571.22(a) and 571.23(a)(2)). As a general rule, the consumer's election to opt out prohibits any affiliate covered by the opt-out notice from using eligibility information received from another affiliate, described in the notice, to make solicitatics to the consumer. If two or more consumers jointly obtain a product or service, any of the joint consumers may exercise the right to opt out. It is impermissible to require all joint consumers to opt out before implementing any opt-out direction.

Menu of alternatives. A consumer may be given the protein to choose from a menu of alternatives when electing to prohibit solicitations, such as by

- Electing to prohibit solicitations from certain types of affiliates covered by the opt-out notice but not other types of affiliates covered by the notice.
- Electing to prohibit solicitations based of certain types of eligibility information but not other types of eligibility information.
- Electing to prohibit solicitations the certain methods of delivery but not other methods of delivery.

One of the alteractives revever, must allow the consumer to prohibit all solicitations from all of the affiliates that the covered by the notice.

Continuing relationship. If the consumer establishes a continuing relationship with a financial institution or its affiliate, an opt-out notice may apply to eligibility information obtained from one or more continuing relationships (such as a deposit account, a mortgage loan, or a credit card), if the notice adequately describes the continuing relationships covered. The opt-out notice can also apply to future continuing relationships if the notice adequately describes the continuing future relationships that would be covered.

¹³ See 12 CFR 571.26(b) and (c) for examples of "reasonable expectation of actual notice" and "no reasonable expectation of actual notice."

¹⁴ For opt-out notices provided electronically, the notice may be provided in compliance with either the electronic disclosure provisions of 12 CFR 571.24(b)(2) and 571.24(b)(3) or the provisions in section 101 of the Electronic Signatures in Global and National Commerce Act, 15 U.S.C. 7001 et seq.

¹⁵ See 12 CFR 571.22(a) for examples of the scope of the opt-out, including examples of continuing relationships.

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Special rule for a notice following termination of all continuing relationships. After all continuing relationships with a financial institution or its affiliate(s) are terminated, a consumer must be given a new opt-out notice if the consumer later establishes another continuing relationship with the financial institution or its affiliate(s) and the consumer's eligibility information is to be used to make a solicitation. The consumer's decision not to opt out after receiving the new opt-out notice would not override a prior opt-out election that applies to eligibility information obtained in connection with a

No continuing relationship (isolated transaction). If the consumer does not establish a continuing relationship with a financial institution or its affiliate, but the financial institution or its affiliate obtains eligibility information about the consumer in connection with a transaction with the consumer (such as an ATM cash withdrawal, purchase of trivelers checks, or a credit application that is denied), an opt-out notice provided to the consumer only applies to eligibility information obtained in connection with that transaction.

Time, Duration, and Renewal of Opt-out (12 CFR 574.2. (b) and (c) and 571.27). A consumer may opt out at any time. The opt-out must be effective for a period of at least five years beginning when the consumer's opt-out election is received and a pleasated, unless the consumer later revokes the opt-out in writing or, if the consumer agrees, dectroin ally. An opt-out period may be set at more than five years, including an opt-out that does not expert unless the consumer revokes it.

Renewal after opt-out period expires. After the opt-out period expires, a financial institution may not make solicitations based on eligibility information it receives from an affiliate to a consumer who previously opted out, unless:

- The consumer receives createwal notice and opportunity to opt out, and the consumer does not renew the cost-out; or
- An exception to be notice and opt-out requirements applies. 16

Contents of renewal notice. The renewal notice must be clear, conspicuous, and concise, and must accurately disclose most of the elements of the original opt-out notice, as well as the following information as applicable:

- The consumer previously elected to limit the use of certain information to make solicitations to the consumer.
- The consumer's election has expired or is about to expire.
- The consumer may elect to renew the consumer's previous election.

¹⁶ See 12 CFR 571.21(c) for exceptions.

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If applicable, that the consumer's election to renew will apply for the specified period of time stated in the notice and that the consumer will be allowed to renew the election once that period expires.

See 12 CFR 571.27(b) for all the content requirements of a renewal notice.

Renewal period. Each opt-out renewal must be effective for a period of at least five years.

Affiliate who may provide the notice. The renewal notice must be provided by the affiliate that provided the previous opt-out notice, or its successor; or as part of a joint renewal notice from two or more members of an affiliated group of companies, or their successors, that jointly provided the previous opt-out notice.

Timing of the renewal notice. A renewal notice may be provided the commer either a reasonable period of time before the expiration of the opt-out period of time after the expiration of the opt-out period but before solicitations are made sumer that would have been prohibited by the expired opt-out.

Prospective application (12 CFR 571.28(c)). A financial institution may use eligibility information received from an affiliate to make solicitations \(a \) ansumer if it received such information prior to October 1, 2008, the mandatory compliance the of the affiliate marketing regulation. An institution is deemed to have received eligibility information when such information is placed into a common database and is accessible by the institution provides that date.

Model forms for opt-out notices (12 CFP 571, Appendix C). Appendix C of the affiliate marketing regulation contains model forms may be used to comply with the requirement for clear, conspicuous, and concir no ice. The ave model forms are:

- C-1n for mutial Opt-out Notice (Single-Affiliate Notice)
- Model Form for Initial Opt-out Notice (Joint Notice)
- C-3Model Form for Renewal Notice (Single-Affiliate Notice)
- C-4 Model Form for Renewal Notice (Joint Notice)
- C-5Model Form for Voluntary "No Marketing" Notice

¹⁷ An opt-out period may not be shortened by sending a renewal notice to the consumer before expiration of the opt-out period, even if the consumer does not renew the opt-out. If a financial institution provides an annual privacy notice under the Gramm-Leach-Bliley Act, providing a renewal notice with the last annual privacy notice provided to the consumer before expiration of the opt-out period is a reasonable period of time before expiration of the opt-out in all cases (12 CFR 571.27(d)).

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Use of the model forms is not required and a financial institution may make certain changes to the language or format of the model forms without losing the protection from liability afforded by use of the model forms. These changes may not be so extensive as to affect the substance, clarity, or meaningful sequence of the language in the model forms. Institutions making such extensive revisions will lose the safe harbor that Appendix C provides. Examples of acceptable changes are provided in Appendix C to the regulation.

Module 3: Disclosures to Consumers and Miscellaneous Requirements

Overview

The FCRA requires financial institutions to provide consumers with rarious notices and information under a variety of circumstances. This module contains examina on responsibilities for these various areas.

Use of Consumer Reports for Employment Purposes (Section 604(b))

This section on the Use of Consumer Reports for Ymp syment Purposes has specific requirements for financial institutions that obtain consumer reports to its employees or prospective employees prior to, and/or during, the term of employment. The FCRA generally requires the written permission of the consumer to procure a consumer tepor for "employment purposes." Moreover, the financial institution must provide to the consumer it writing a clear and conspicuous disclosure that it may obtain a consumer report for employment purposes prior to procuring a report.

Prior to taking any caverse action involving employment that is based in whole or in part on the consumer report, the vergenerally must provide to the consumer:

- A copy of the report.
- A description in writing of the rights of the consumer under this title, as FTC prescribes under § (609)(c)(3).

At the time a financial institution takes adverse action in an employment situation, § 615 requires that it must provide the consumer with an adverse action notice described later in this module.

Prescreened Consumer Reports and Opt out Notice (Sections 604(c) and 615(d)) (and Parts 642 and 698 of Federal Trade Commission Regulations)

The sections on Prescreened Consumer Reports and Opt Out Notice allows persons, including financial institutions, to obtain and use consumer reports on any consumer in connection with any

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credit or insurance transaction that the consumer does not initiate, to make firm offers of credit or insurance. This process, known as prescreening, occurs when a financial institution obtains a list from a consumer reporting agency of consumers who meet certain predetermined creditworthiness criteria and who have not elected to be excluded from such lists. These lists may only contain the following information:

- The name and address of a consumer.
- An identifier that is not unique to the consumer and that the person uses solely for the purpose of verifying the identity of the consumer.
- Other information pertaining to a consumer that does not dentily the relationship or experience of the consumer with respect to a particular redior or other entity.

Each name appearing on the list is considered an individua color ame report. In order to obtain and use these lists, financial institutions must make a "firm offer of credit or insurance" as defined in $\S 603(l)$ to each person on the list. An institution is not required to grant credit or insurance if the consumer is not creditworthy or insurable, or cannot furnish required collateral, provided that the financial institution determines the underwriting criteria in advance, and applies it consistently.

Example 1: Assume a home mortgage ender cetains a list from a consumer reporting agency of everyone in County X, with a current home mortgage loan and a credit score of 700. The lender will use this list to market a second list home equity loan product. The lender's other nonconsumer report criteria, in addition to those sed in the prescreened list for this product, include a maximum total debt-to-income ratio (K11) of 50 percent or less. The consumer reporting agency can screen some of the criteria but that determine other criteria individually, such as the DTI, when consumers respond to the offer a consumer responds to the offer, but already has a DTI of 60 percent, the lender doc many we to grant the loan.

In addition, the financial in titution is allowed to obtain a full consumer report on anyone responding to the offer to verify that the consumer continues to meet the creditworthiness criteria. If the consumer no longer meets those criteria, the financial institution does not have to grant the loan.

Example 2: On January 1, a credit card lender obtains a list from a consumer reporting agency of consumers in County Y who have credit scores of 720, and no previous bankruptcy records. The lender mails solicitations offering a pre-approved credit card to everyone on the list on January 2. On January 31, a consumer responds to the offer and the lender obtains and reviews a full consumer report that shows a bankruptcy record was added on January 15. Since this consumer no longer meets the lender's predetermined criteria, the lender is not required to issue the credit card.

These basic requirements help prevent financial institutions from obtaining prescreened lists without following through with an offer of credit or insurance. The financial institution must maintain the criteria used for the product (including the criteria used to generate the prescreened report and any

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other criteria such as collateral requirements) on file for a period of three years, beginning on the date that the financial institution made the offer to the consumer.

Technical Notice and Opt Out Requirements (Section 615(d)). This section contains consumer protections and technical notice requirements concerning prescreened offers of credit or insurance. The FCRA requires nationwide consumer reporting agencies to jointly operate an "opt out" system, whereby consumers can elect to be excluded from prescreened lists by calling a toll-free number.

When a financial institution obtains and uses these lists, it must provide consumers with a Prescreened Opt Out Notice with the offer of credit or insurance. This notice at its consumers that they are receiving the offer because they meet certain creditworthiness criteria. The notice must also provide the toll-free telephone number operated by the nationwide consumer reporting gencies for consumers to call to opt out of prescreened lists.

The FCRA contains the basic requirement to provide notices a consumers at the time the prescreened offers are made. The Federal Trade Commission (FC) published an implementing regulation containing the technical requirements of the notice at 16 SEP Parts 642 and 698. This regulation is applicable to anyone, including banks, creditionics, and saving associations, that obtains and uses prescreened consumer reports. These requirements became effective on August 1, 2005; however, the requirement to provide a notice containing are too free opt out telephone number has existed under the FCRA for many years.

Short and Long Notice. FTC regulations 16 CFR 642 and 698 require that the financial institution give a "short" notice and a "long protice of the prescreened opt out information with each written solicitation made to consumer using prescreened consumer reports. These regulations also contain specific requirements concerning the content and appearance of these notices. The requirements are listed within the following arregraphs of these procedures. The regulations were published on January 31, 2005, in 70 Federal Legister 5022, and took effect August 1, 2005.

The short notice must be a clear and conspicuous, simple, and easy-to-understand statement as follows:

- <u>Content</u>. The short notice must state that the consumer has the right to opt out of receiving prescreened solicitations. It must provide the toll-free number and direct consumers to the existence and location of the long notice. It should also state the title of the long notice. The short notice may not contain any other information.
- <u>Form.</u> The short notice must be in a type size larger than the principal text on the same page, but it may not be smaller than 12-point type. If the financial institution provides the notice by electronic means, it must be larger than the type size of the principal text on the same page.
- <u>Location</u>. The short form must be on the front side of the first page of the principal promotional document in the solicitation. If provided electronically, it must be on the same page and in close proximity to the principal marketing message. The statement must be located

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so that it is distinct from other information, such as inside a border, and must be in a distinct type style, such as bolded, italicized, underlined, and/or in a color that contrasts with the principal text on the page, if the solicitation is provided in more than one color.

The long notice must also be a clear and conspicuous, simple, and easy-to-understand statement as follows:

- <u>Content</u>. The long notice must state the information required by § 615(d) of the FCRA and may not include any other information that interferes with, detracts from, contradicts, or otherwise undermines the purpose of the notice.
- Form. The notice must appear in the solicitation, be in a type size that is no smaller than the type size of the principal text on the same page, and, for solicitations provided other than by electronic means, the type size may not be smaller than 8-toin type. The notice must begin with a heading in capital letters, underlined, and identifying the long notice as the "PRESCREEN & OPT OUT NOTICE." It must be in a type style that is distinct from the principal type style used on the same page, such as halded, calicized, underlined, and/or in a color that contrasts from the principal text, if the solicitation is in more than one color. The notice must be set apart from other text on the page, such as by including a blank line above and below the statement, and by indenting both the left and right margins from other text on the page.

The FTC developed model Prescreen a Opt Notices, which are contained in Appendix A to 16 CFR 698 of the FTC's regulations. At an A contains complete sample solicitations for context. The prescreen notice text is contained by w.

Sample Short Notice

You can choose to sto receiving "prescreened" offers of (credit or insurance) from this and other companies by calling toll-free (toll-free number). See <u>PRESCREEN & OPT-OUT NOTICE</u> on other side (or other location) for more information about prescreened offers.

Sample Long Notice:

<u>PRESCREEN & OPT-OUT NOTICE</u>: This "prescreened" offer of (credit or insurance) is based on information in your credit report indicating that you meet certain criteria. This offer is not guaranteed if you do <u>not</u> meet our criteria (including providing acceptable property as collateral). If you do not want to receive prescreened offers of (credit or insurance) from this and other companies, call the consumer reporting agencies (or name of consumer reporting agency) toll-free, (toll-free number); or write: (consumer reporting agency name and mailing address).

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Truncation of Credit and Debit Card Account Numbers (Section 605(g))

This section on Truncation of Credit and Debit Card Account Numbers provides that persons, including financial institutions that accept debit and credit cards for the transaction of business will be prohibited from issuing electronic receipts that contain more than the last five digits of the card number, or the card expiration date, at the point of sale or transaction. This requirement applies only to electronically developed receipts and does not apply to hand-written receipts or those developed with an imprint of the card.

For Automatic Teller Machines (ATMs) and Point-of-Sale (POS) terminals or other machines that were put into operation before January 1, 2005, this requirement took effect on December 4, 2006. For ATMs and POS terminals or other machines that were put into operation in or after January 1, 2005, the effective date was the date of installation.

Disclosure of Credit Scores by Certain Morgan, Londers (Section 609(g))

This section on Disclosure of Credit scores by Certain Mottgage Lenders requires financial institutions that make or arrange mortgage loans using credit cres to rovide the score with accompanying information to the applicants.

Credit score. For purposes of this section, it then "credit score" is defined as a numerical value or a categorization derived from a statistical tool or modeling system used by a person who makes or arranges a loan to predict the likelihood of certain credit behaviors, including default (and the numerical value or the categorization derived from ach analysis may also be referred to as a "risk predictor" or "risk score"). The credit score does not include either of the following:

- Any mortgage score or a ting by 2 automated underwriting system that considers one or more factors in addition to coldit information, such as the loan-to-value ratio, the amount of down payment, or the fine stall assets of a consumer.
- Any other elements of the underwriting process or underwriting decision.

Covered transactions. The disclosure requirement applies to both closed-end and open-end loans that are for consumer purposes and are secured by one- to four-family residential real properties, including purchase and refinance transactions. This requirement will not apply in circumstances that do not involve a consumer purpose, such as when a borrower obtains a loan secured by his or her residence to finance his or her small business.

Specific required notice. Financial institutions in covered transactions that use credit scores must provide a disclosure containing the following specific language, which is contained in § 609(g)(1)(D):

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Notice to The Home Loan Applicant

In connection with your application for a home loan, the lender must disclose to you the score that a consumer reporting agency distributed to users and the lender used in connection with your home loan, and the key factors affecting your credit scores.

The credit score is a computer generated summary calculated at the time of the request and based on information that a consumer reporting agency or lender has on file. The scores are based on data about your credit history and payment patterns. Credit scores are important because they are used to assist the lender in determining whether you will obtain a loan. They may also be used to determine what interest rate you may be offered on the mortgage. Credit scores can change over time, depending in your conduct, how your credit history and payment patterns change, and how credit scoring technologies change.

Because the score is based on information in your credit visto varies bery important that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant that you review the credit-related information that is being furnished to make sure it as constant to the constant that it is the constant that you review the credit-related information that it is the constant that you review the constant that you review the credit-related information that it is the constant that you review the credit-related information that it is the constant that you review the credit-related information that it is the constant that you review the c

If you have questions about your credit score of the codit information that is furnished to you, contact the consumer reporting agency at the address and telephone number provided with this notice, or contact the lender, if the lender developed or generated the credit core. The consumer reporting agency plays no part in the decision to take any action on the loan application and contable to provide you with specific reasons for the decision on a loan application.

If you have questions concerning the loan, contact the lender.

The notice must include the came, address, and telephone number of each consumer reporting agency that provided a credit so e that was used.

Credit score and key factors disclosed. In addition to the notice, financial institutions must also disclose the credit score, the range of possible scores, the date that the score was created, and the "key factors" used in the score calculation. "Key factors" are all relevant elements or reasons adversely affecting the credit score for the particular individual, listed in the order of their importance, and based on their effect on the credit score. The total number of factors the financial institution should disclose must not exceed four. However, if one of the key factors is the number of inquiries into a consumer's credit information, then the total number of factors must not exceed five. These key factors come from information the consumer reporting agencies supplied with any consumer report that was furnished containing a credit score (Section 605(d)(2)).

This disclosure requirement applies in any application for a covered transaction, regardless of the final action the lender takes on the application. The FCRA requires a financial institution to disclose all of the credit scores used in these transactions. For example, if two joint applicants apply for a mortgage loan to purchase a single-family residence and the lender uses both credit scores, then the financial

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institution needs to disclose both. The statute specifically does not require more than one disclosure per loan. Therefore, if the financial institution uses multiple scores, it can include all of them in one disclosure containing the Notice to the Home Loan Applicant.

If a financial institution uses a credit score that it did not obtain directly from a consumer reporting agency, but may contain some information from a consumer reporting agency, the financial institution may satisfy this disclosure requirement by providing a score and associated key factor information that a consumer reporting agency supplied. For example, certain automated underwriting systems generate a score used in a credit decision. These systems are often populated by data obtained from a consumer reporting agency. If a financial institution uses this automated system, it may satisfy the disclosure requirement by providing the applicants with a score and key factors consumer reporting agency supplied based on the data, including credit score(s) imported into the automated underwriting system. This will provide applicants with information about their credit his ory and its role in the credit decision, in the spirit of this section of the statute.

Timing. With regard to the timing of the disclosure, the transfer that the financial institution provide it as soon as is reasonably practicable after using a credit core.

Adverse Action Disclosures (Section 15(a) and (b))

This section requires users of consumer reports to make certain disclosures when they take adverse actions with respect to consumers, based on information received from third parties. Specific disclosures are required depending poin whether the source of the information is: a consumer reporting agency, a third party other that a onsumer reporting agency, or an affiliate. The disclosure requirements are discussed separatery below.

Information Obtained From a Consumer Reporting Agency

Section 615(a), Duties Users Taking Adverse Actions on the Basis of Information Contained in Consumer Reports, provide that when adverse action is taken with respect to any consumer based in whole or in part on any information contained in a consumer report, the financial institution must:

- Provide oral, written, or electronic notice of the adverse action to the consumer.
- Provide to the consumer orally, in writing, or electronically:
 - The name, address, and telephone number of the consumer reporting agency from which it received the information (including a toll-free telephone number established by the agency, if the consumer reporting agency maintains files on a nationwide basis).
 - A statement that the consumer reporting agency did not make the decision to take the adverse action and is unable to provide the consumer the specific reasons why the adverse action was taken.

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• Provide the consumer an oral, written, or electronic notice of the consumer's right to obtain a free copy of the consumer report from the consumer reporting agency within 60 days of receiving notice of the adverse action, and the consumer's right to dispute the accuracy or completeness of any information in the consumer report with the consumer reporting agency.

Information Obtained from a Source Other Than a Consumer Reporting Agency

Section 615(b)(1), Adverse Action Based on Information Obtained from Third Parties Other than Consumer Reporting Agencies, provides that if a financial institution:

- Denies credit for personal, family, or household purposes involving a consumer, or;
- Increases the charge for such credit,

Partially or wholly on the basis of information obtained from a poson, ther than a consumer reporting agency and bearing upon the consumer's creditworthinese, or dit standing, credit capacity, character, general reputation, personal characteristics, or mode of living, the mancial institution:

- At the time it communicates an adverse action to a consumer, must clearly and accurately disclose the consumer's right to file a written a quest for the reasons for the adverse action.
- If it receives such a request within 60 days after the consumer learns of the adverse action, must disclose, within a reasonable period of time, the nature of the adverse information. The financial institution should sufficiently detail the information to enable the consumer to evaluate its accuracy. The financial final financial may, but need not, disclose the source of the information. In some instances, it may be impossible to identify the nature of certain information without also reveal to the source.

Information Obtain from an Affiliate

Section 615(b)(2), Duties of Taking Certain Actions Based on Information Provided by Affiliate, provides that if a person, including a financial institution, takes an adverse action involving credit (taken in connection with a transaction initiated by a consumer), insurance or employment, based in whole or in part on information provided by an affiliate, the financial institution must notify the consumer that the information:

- Was furnished by a person related to the financial institution by common ownership or affiliated by common corporate control.
- Bears upon the consumer's creditworthiness, credit standing, credit capacity, character, general reputation, personal characteristics, or mode of living.

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- Does not pertain solely to transactions or experiences between the consumer and the person furnishing the information.
- Does not include information in a consumer report.

The notification must inform the consumer of the action and that the consumer may obtain a disclosure of the nature of the information relied upon by making a written request within 60 days of transmittal of the adverse action notice. If the consumer makes such a request, the user must disclose the nature of the information received from the affiliate not later than 30 days after receiving the request.

Debt Collector Communications Concerning Identity That (Section 615(g))

This section, Debt Collector Communications Concerning Slen by Thefts, has specific requirements for financial institutions that act as debt collectors, wherely they collect debts on behalf of a third party that is a creditor or other user of a consumer report. The requirements do not apply when a financial institution is collecting its own loans. When a financial institution is notified that any information relating to a debt that it is attempting to collect may be fraudulent or may be the result of identity theft, the financial institution must notify the third party of this fact. In addition, if the consumer, to whom the debt purportedly relates, requests information about the transaction, the financial institution must provide all of the information the consumer would otherwise be entitled to if the consumer wished to dispute the debt under other provisions of by applicable to the financial institution.

Risk-Based Pricing Notice (Section 615(h))

This section, Risk-B sed P cing Notice, requires users of consumer reports who grant credit on material terms that are potentially less favorable than the most favorable terms available to a substantial proportion of consumers who get credit from or through that person to provide a notice to those consumers who did not receive the most favorable terms. Implementing regulations for this section are under development jointly by the Federal Reserve Board and the Federal Trade Commission. Financial institutions do not have to provide this notice until final regulations are implemented and effective. The agencies will provide this section of the examination procedures upon publication of final rules.

MODULE 4: FINANCIAL INSTITUTIONS AS FURNISHERS OF INFORMATION

Overview

The FCRA contains many responsibilities for financial institutions that furnish information to consumer reporting agencies. These requirements generally involve ensuring the accuracy of the data that is placed in the consumer reporting system. This examination module includes reviews of the

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various areas associated with furnishers of information. This module will not apply to financial institutions that do not furnish any information to consumer reporting agencies.

Furnishers of Information - General (Section 623)

We will amend this subsection, Furnishers of Information, upon completion of inter-agency guidance for institutions regarding the accuracy and integrity of information furnished to consumer reporting agencies. The FACT Act requires this guidance. An interagency working group will develop and publish guidance for comment, and will finalize this guidance at a later date. The agencies will also write rules regarding when furnishers must handle direct disputes from consumers.

In the interim period, institutions that furnish information to consume reporting agencies must comply with the existing requirements in the FCRA. These requirements generally require accurate reporting and prompt investigation and resolution of accuracy aspites. The examination procedures within this subsection are based largely on the procedures but a proved by the FFIEC Task Force on Consumer Compliance in March 2000, but have been revised to menude new requirements under the 2003 amendments to the FCRA that do not require implementing regulations. Upon completion of the interagency guidance for the accuracy and integrity of internation furnished to consumer reporting agencies, we will significantly revise this subsection.

Duties of furnishers to provide accurate in rmation (Section 623(a)). This section states that a person, including a financial institution, may, but need not, specify an address for receipt of notices from consumers concerning in accurate information. If the financial institution specifies such an address, then it may not furnish information relating to a consumer to any consumer reporting agency, if (a) the consumer notified the manifold distitution, at the specified address, that the information is inaccurate, and (b) the information is inaccurate. If the financial institution does not specify an address, then it may not furnish any offern than relating to a consumer to any consumer reporting agency if the financial institution knows the reasonable cause to believe that the information is inaccurate.

When a financial institution that (regularly and in the ordinary course of business) furnishes information to one or more consumer reporting agencies about its transactions or experiences with any consumer determines that any such information is not complete or accurate, the financial institution must promptly notify the consumer reporting agency of that determination. The financial institution must provide corrections to that information or any additional information necessary to make the information complete and accurate to the consumer reporting agency. Further, the financial institution thereafter must not furnish any information that remains incomplete or inaccurate to the consumer reporting agency.

If a consumer disputes the completeness or accuracy of any information a financial institution furnishes to a consumer reporting agency, that financial institution may not furnish the information to any consumer reporting agency without notice that the consumer disputes the information.

Voluntary closures of accounts (Section 623(a)(4)). This section requires a person, including a financial institution, who regularly and in the ordinary course of business furnishes information to a

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consumer reporting agency regarding one of its consumer credit accountholders, to notify the consumer reporting agency of the consumer's voluntary account closure. This notice is to be furnished to the consumer reporting agency as part of the regularly furnished information for the period in which the account is closed.

Notice involving delinquent accounts (Section 623(a)(5)). This section requires that a person, including a financial institution, that furnishes information to a consumer reporting agency about a delinquent account placed for collection, charged off, or subjected to any similar action, must, not later than 90 days after furnishing the information to the consumer reporting agency, notify the consumer reporting agency of the month and year of the commencement of the delinquency that immediately preceded the action.

Duties upon notice of dispute (Section 623(b)). This section requires that whenever a financial institution receives a notice of dispute from a consumer reporting gency regarding the accuracy or completeness of any information the financial institution row 4d to a consumer reporting agency pursuant to section 611 (Procedure in Case of Dispute Accuracy), that financial institution must, pursuant to § 623(b):

- Conduct an investigation regarding the disputed aformation.
- Review all relevant information the consumer reporting agency provided along with the notice.
- Report the results of the investigation to the onsumer reporting agency.
- If the investigation finds the mit mation is incomplete or inaccurate, report those results to all nationwide consumer poor of agencies to which the financial institution previously provided the information.
- If the disputed internation is incomplete, inaccurate, or not verifiable by the financial institution, it must properly, for purposes of reporting to the consumer reporting agency do one of the following:
 - Modify the item of information.
 - Delete the item of information.
 - Permanently block the reporting of that item of information.

The financial institution must complete the required investigations, reviews, and reports within 30 days. The financial institution may extend the time period for 15 days if a consumer reporting agency receives additional relevant information from the consumer.

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Prevention of Re-Pollution of Consumer Reports (Section 623(a)(6))

This section, Prevention of Re-Pollution of Consumer Reports, has specific requirements for furnishers of information, including financial institutions, to a consumer reporting agency that received notice from a consumer reporting agency that furnished information may be fraudulent as a result of identity theft. Section 605B, Block of Information Resulting From Identity Theft, requires consumer reporting agencies to notify furnishers of information, including financial institutions, that the information may be the result of identity theft, an identity theft report has been filed, and that a block has been requested. Upon receiving such notice, § 623(a)(6) requires financial institutions to establish and follow reasonable procedures to ensure that it does not re-report this information to the consumer reporting agency, thus "re-polluting" the victim's consumer report.

Section 615(f), Prohibition on Sale or Transfer of Debt Caused by Identity Theft, also prohibits a financial institution from selling or transferring debt caused by an arresponding the transferring debt caused by an arresponding to the self-debt caused by a self-

Negative Information Notice (Section 623(a)(1))

This section, Negative Information Notice, requires a familial distitution to provide consumers with a notice either before it provides negative information to mationwide consumer reporting agency, or within 30 days after reporting the negative information.

Negative information. For these purposes, negative information means any information concerning a customer's delinquencies, late payment in silver cy, or any form of default.

Nationwide consumer reporting agency. Section 603(p) of the FCRA defines a nationwide consumer reporting agency as a "consumer reporting agency that compiles and maintains files on consumers on a nationwide base." If defines this type of consumer reporting agency as one that regularly assembles a eval ates, and maintains, each of the following regarding consumers residing nationwide for the purpose of furnishing consumer reports to third parties bearing on a consumer's creditworthiness, credit standing, or credit capacity:

- Public Record Information.
- Credit account information from persons who furnish that information regularly and in the ordinary course of business.

Institutions may provide this disclosure on or with any notice of default, any billing statement, or any other materials provided to the customer, as long as the notice is clear and conspicuous. Institutions may also choose to provide this notice to all customers as an abundance of caution. However, financial institutions may not include this notice in the initial disclosures provided under §127(a) of the Truth in Lending Act.

Model text. As required by the FCRA, the Federal Reserve Board developed the following model text that institutions can use to comply with these requirements. The first model contains text an institution

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can use when it provides a notice before furnishing negative information. The second model form contains text to use when an institution provides notice within 30 days after reporting negative information:

Notice prior to communicating negative information (Model B-1):

"We may report information about your account to credit bureaus. Late payments, missed payments, or other defaults on your account may be reflected in your credit report."

Notice within 30 days after communicating negative information (Model B-2):

"We have told a credit bureau about a late payment, missed payment, or oper default on your account. This information may be reflected in your credit report."

Use of the model form(s) is not required; however, properties of the model forms provides a financial institution with a safe harbor from liability. A financial inequation may make certain changes to the language or format of the model notices without losing the satisfiarbor from liability provided by the model notices. The changes to the model notices man not be so extensive as to affect the substance, clarity, or meaningful sequence of the language in the model notices. A financial institution making extensive revisions will lose the safe harbor from liability that the model notices provide. Acceptable changes include:

- Rearranging the order of the references the "later payment(s)," or "missed payment(s)."
- Pluralizing the terms "credit beau," "cedit report," and "account."
- Specifying the particular type of a count on which it may furnish information, such as "credit card account."
- Rearranging in Model Votice B-1 the phrases "information about your account" and "to credit bureaus" such that it would read, "We may report to credit bureaus information about your account."

Module 5: Consumer Alerts and Identity Theft Protections

Overview

The FCRA contains several provisions for both consumer reporting agencies and users of consumer reports, including financial institutions, that are designed to help combat identity theft. This module applies to financial institutions that are not consumer reporting agencies, but are users of consumer reports.

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Two primary requirements exist: first, a user of a consumer report that contains a fraud or active duty alert must take steps to verify the identity of an individual to whom the consumer report relates, and second, a financial institution must disclose certain information when consumers allege that they are the victims of identity theft.

Fraud and Active Duty Alerts (Section 605A(h))

Initial fraud and active duty alerts. Consumers who suspect that they may be the victims of fraud including identity theft may request nationwide consumer reporting agencies to place initial fraud alerts in their consumer reports. These alerts must remain in a consumer's report for no less than 90 days. In addition, members of the armed services who are called to active duty mealso request that active duty alerts be placed in their consumer reports. Active duty alerts must remain at these service members' files for no less than 12 months.

Section 605A(h)(1)(B), Limitations on Use of Information for Gredi Extensions, requires users of consumer reports, including financial institutions, to verify a exactmer's identity if a consumer report includes a fraud or active duty alert. Unless the financial institution uses reasonable policies and procedures to form a reasonable belief that it knows medianity of the person making the request, the financial institution may not:

- Establish a new credit plan or extension redit (other than under an open-end credit plan) in the name of the consumer.
- Issue an additional card on an existing account
- Increase a credit limit

Extended Alerts. Consider the allege that they are the victim of an identity theft may also place an extended alert, which ests seven years, on their consumer report. Extended alerts require consumers to submit identity theft reports and appropriate proof of identity to the nationwide consumer reporting agencies.

Section 605A(h)(2)(B), Limitation on Users, requires a financial institution that obtains a consumer report that contains an extended alert to contact the consumer in person or by the method the consumer lists in the alert prior to performing any of the three actions listed above.

Information Available to Victims (Section 609(e))

This section, Information Available to Victims, requires a financial institution to provide records of fraudulent transactions to victims of identity theft within 30 days after the receipt of a request for the records. These records include the application and business transaction records under the control of the financial institution whether maintained by the financial institution or another person on behalf of the

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institution (such as a service provider). The financial institution should provide this information to any of the following:

- The victim.
- Any federal, state, or local government law enforcement agency or officer specified by the victim in the request.
- Any law enforcement agency investigating the identity theft that was authorized by the victim to take receipt of these records.

The victim must make the request for the records in writing and send it to the financial institution at the address specified by the financial institution for this purpose. The financial institution may ask the victim to provide information, if known, regarding the date of the function or application, and any other identifying information such as an account or transaction in the

Unless the financial institution has a high degree of confidence but it knows the identity of the victim making the request for information, the financial institute must take prudent steps to positively identify the person before disclosing any information. Proof of identity can include any of the following:

- A government-issued identification card
- Personally identifying information of the same type that was provided to the financial institution by the unauthorized possor
- Personally identificate it form that the financial institution typically requests from new applicants or for law transfers.

At the election of the fina cial institution, the victim must also provide the financial institution with proof of an identity theft complaint, which may consist of a copy of a police report evidencing the claim of identity theft and a properly completed affidavit. The affidavit can be either the standardized affidavit form prepared by the Federal Trade Commission (published in April 2005 in 70 Federal Register 21792), or an "affidavit of fact" that is acceptable to the financial institution for this purpose.

When these conditions are met, the financial institution must provide the information at no charge to the victim. However, the financial institution is not required to provide any information if, acting in good faith, the financial institution determines any of the following:

- Section 609(e) does not require disclosure of the information.
- The financial institution does not have a high degree of confidence in knowing the true identity of the requestor, based on the identification and/or proof provided.

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- The request for information is based on a misrepresentation of fact by the requestor.
- The information requested is Internet navigational data or similar information about a person's visit to a web site or online service.



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CONTROLLING THE ASSAULT OF NON-SOLICITED PORNOGRAPHY AND MARKETING ACT OF 2003

Background

The Controlling the Assault of Non-Solicited Pornography and Marketing Act of 2003 (CAN-SPAM or Act)¹⁸, charged the Federal Trade Commission (FTC) with issuing implementing regulations.¹⁹ The FTC issued regulations, which became effective March 28, 2005, that provide criteria to determine the *primary purpose* of electronic mail (e-mail) messages. The FTC also issued regulations that contain criteria pertaining to warning labels on sexually oriented materials, which became effective May 19, 2004.

The goals of the Act are to:

- Reduce spam and unsolicited pornography by prohibiting set, ers of unsolicited commercial email messages from disguising the source and content of the messages.
- Give consumers the choice to cease receiving a sender's unsolicited commercial e-mail messages.

Section 8 of the Federal Deposit Insurance (Act grants compliance authority to the Federal Deposit Insurance Corporation, the Office of the Comptroller of the Currency, the Federal Reserve Board, and the Office of Thrift Supervision. The Federal Credit Union Act 12 USC 1751 grants authority to the National Credit Union Association

The FTC researched and interned at that a "Do Not Spam" registry (similar to the highly effective "Do Not Call" registry) would not be execute or practicable at this time.

Key Definitions

Affirmative consent (usage: commercial e-mail messages):

• The recipient expressly consents to receive the message, either in response to a clear and conspicuous request for such consent or at the recipient's own initiative; and

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¹⁸ 15 USC 7701 - 7713

¹⁹ Final rules relating to the established criteria for determining when the primary purpose of an e-mail message is commercial were published in the *Federal Register* on January 19, 2005 (70 FR 3110). Final rules relating to governing the labeling of commercial e-mail containing sexually oriented material were published in the *Federal Register* on April 19, 2004 (69 FR 21024). A notice of proposed rulemaking relating to definitions, implementation and reporting requirements under the CAN-SPAM Act was published in the *Federal Register* on May 12, 2005 (70 FR 25426).

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• If the message is from a party other than the party to which the recipient communicated such consent, at which time the recipient was given clear and conspicuous notice that the recipient's e-mail address could be transferred to such other party for the purpose of initiating commercial e-mail messages.

Commercial e-mail message: Any e-mail message the *primary purpose* of which is to advertise or promote for a commercial purpose, a commercial product or service (including content on the Internet). An e-mail message would not be considered to be a commercial e-mail message solely because such message includes a reference to a commercial entity that serves to identify the sender, or a reference or link to an Internet Web site operated for a commercial purpose.

Dictionary attacks: Obtaining e-mail addresses by using automated means to generate possible e-mail addresses by combining names, letters, or numbers into numerous ermutations.

Harvesting: Obtaining e-mail addresses using automated means from an Internet Web site or proprietary online service operated by another person, men such service/person, at the time the address was obtained, provided a notice stating that the operate of such Web site or online service would not give, sell, or otherwise transfer electronic pages see.

Header information: The source, destination, and buting information attached to the beginning of an e-mail message, including the originating omain tame and originating e-mail address.

Hijacking: The use of automated treams register for multiple e-mail accounts or online user accounts from which to transmit, or nother person to transmit, a commercial e-mail message that is unlawful.

Initiate: To originate transmit, a terprocure the origination or transmission of such message but shall not include actions that cord interroutine conveyance. For purposes of the Act, more than one person may be considered to have initiated the same message.

Primary purpose: The FTC's regulations provide further clarification regarding determination of whether an e-mail message has "commercial" promotion as its *primary purpose*: (16 CFR 316.3)

- The primary purpose of an e-mail message is deemed commercial if it contains only the commercial advertisement or promotion of a commercial product or service (commercial content).
- The primary purpose of an e-mail message is deemed commercial if it contains both commercial content and "transactional or relationship" content (see below for definition) if either of the following occurs:
 - A recipient reasonably interpreting the subject line of the e-mail message would likely conclude that the message contains commercial content.

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- The e-mail message's "transactional or relationship" content does not appear in whole or substantial part at the beginning of the body of the message.
- The primary purpose of an e-mail message is deemed commercial if it contains both commercial content as well as content that is not transactional or relationship content if a recipient reasonably interpreting either:
 - The subject line of the e-mail message would likely conclude that the message contains commercial content.
 - The body of the message would likely conclude that the primary purpose of the message is commercial.
- The primary purpose of an e-mail message is deened transactional or relationship (noncommercial) if it contains only "transactional or relationship on the contains of the contains on the contains of the contains on the contains on the contains of the contains of the contains of the contains on the contains of the contains

Recipient: An authorized user of the electronic mail ddres to which the message was sent or delivered.

Sender: A person who initiates an e-mail message and whose product, service, or Internet website is advertised or promoted by the message.

Sexually oriented material: Any reaterial that depicts sexually explicit conduct unless the depiction constitutes a small and insignificant part of the whole.

Transactional or relationship e-mail message: An e-mail message with the primary purpose of facilitating, completing or confirm a commercial transaction that the recipient previously agreed to enter into; to provid we may product recall, or safety or security information; or subscription, membership, account, love, or other information relating to an ongoing purchase or use.

General Requirements of the CAN-SPAM Statute:

- Prohibits the use of false or misleading transmission information (Section 7704(a)(1)) such as:
 - False or misleading header information.
 - A "from" line that does not accurately identify any person who initiated the message.
 - Inaccurate or misleading identification of a protected computer used to initiate the message because the person initiating the message knowingly uses another protected computer to relay or retransmit the message for purposes of disguising its origin.
- Prohibits the use of deceptive subject headings (Section 7704(a)(2)).

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- Requires a functioning e-mail return address or other Internet-based response mechanism (Section 7704(a)(3)).
- Requires the discontinuation of commercial e-mail messages within 10 business days after receipt of opt-out notification from recipient (Section 7704(a)(4)).
- Requires a clear and conspicuous identification that the message is an advertisement or solicitation; clear and conspicuous notice of the opportunity to decline to receive further commercial e-mail messages from the sender; and a valid physical postal address of the sender (Section 7704(a)(5)).
- Prohibits address harvesting and dictionary attacks (Section 7704(b 1)).
- Prohibits hijacking (Section 7704(b)(2)).
- Prohibits any person from knowingly relaying or retransmitting a commercial e-mail message that is unlawful (Section 7704(b)(3)).
- Requires warning labels (in the subject line and within the message body) on commercial e-mail messages containing sexually oriented material Section 7704(d)).
- Prohibits a person from promoting of allowing the promotion of, that person's trade or business, or goods, products, property or services in an unlawful commercial e-mail message (Section 7705)(a)).

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TELEPHONE CONSUMER PROTECTION ACT AND JUNK FAX PREVENTION ACT

BACKGROUND

The Federal Communications Commission (FCC) issued regulations that establish a national "Do-Not-Call" registry²⁰ and other requirements pursuant to the Telephone Consumer Protection Action of 1991 (TCPA)²¹. The FCC regulations detail certain requirements for entities making telemarketing calls, such as complying with do-not-call list requirements, keeping to a maximum number of abandoned calls, and transmitting caller ID information. The regulations also detail the FCC's unsolicited facsimile advertising requirements, which were modified by the Junk Fax Deve tion act of 2005 and became effective on July 9, 2005. The FCC regulations were general reffer we also of October 1, 2003.

The FCC regulations apply to banks, insurance companies credit mions, and savings associations. The Federal Trade Commission's (FTC) telemarketing regulation called the FCC regulations²² and apply to all other business entities, including third parties atting a lagent or on behalf of a financial institution.

Key Definitions

Abandoned call - A telephone call transferred to a live sales agent within two seconds of the recipient's completed greeting.

Automatic Telephone Dilling Latem and **Autodialer** – Equipment that has the capacity to store or produce telephone up let be called using a random or sequential number generator and the capability to dial such numbers.

Established business relationship for the purpose of telephone solicitations – A prior or existing relationship between a person or entity and a residential subscriber based on the subscriber's purchase or transaction with the entity within the 18 months immediately preceding the date of the telephone call or on the basis of the subscriber's inquiry or application regarding products or services offered by the entity within the three months immediately preceding the date of the call, and neither party has previously terminated the relationship. The established business relationship does not extend

²⁰ The Federal Trade Commission (FTC) maintains the national Do-Not-Call registry adopted by the FCC.

²¹ 47 USC 227; The Federal Communications Commission's final regulations were published in the *Federal Register* on July 25, 2003 (68 FR 44144). The regulations were modified several times. *See* 68 FR 59131 (Oct. 14, 2003); 69 FR 60311 (Oct. 8, 2004); 70 FR 19337 (Apr.13, 2005); 71 FR 25977 (May 3, 2006); 71 FR 56893 (Sept. 28, 2006); 71 FR 75122 (Dec. 14, 2006).

²² The Federal Trade Commission final regulations were published in the Federal Register on January 29, 2003. (68 FR 4580)

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to an affiliate unless the subscriber would reasonably expect them to be included given the nature and type of goods or services offered by the affiliate and the identity of the affiliates.

Established business relationship for purposes of sending of facsimile advertisements -

A prior or existing relationship formed by a voluntary two-way communication between a person or entity and a business or residential subscriber, on the basis of an inquiry, application, purchase, or transaction by the business or residential subscriber regarding products or services offered by such person or entity, which relationship has not been previously terminated by either party.

Facsimile broadcaster – A person or entity that transmits messages to telephone facsimile machines on behalf of another person or entity for a fee.

Residential Subscriber – An individual who has contracted with a commen carrier to provide telephone exchange service at a personal residence.

Seller – The person or entity on whose behalf a telephon call r message is initiated for the purpose of encouraging purchase or rental of, or investment in, property, goods, or services that is transmitted to any person.

Telemarketer – The person or entity that initiate a telephone call or message for the purpose of encouraging the purchase or rental of, or in estment a, property, goods, or services that is transmitted to any person.

Telemarketing – The initiation of a telephone call or message for the purpose of encouraging the purchase or rental of, or investment 1, property, goods, or services that is transmitted to any person.

Telephone facsimile mathine – Equipment which has the capacity to transcribe text or images, or both, from paper into a vectronic signal and to transmit that signal over a regular telephone line, or to transcribe text or images (r both) from an electronic signal received over a regular telephone line onto paper.

Telephone solicitation – The initiation of a telephone call or message for the purpose of encouraging the purchase or rental of, or investment in, property, goods, or services that is transmitted to any person. Telephone solicitation *does not* include a call or message to any person with that person's prior express permission, to any person with whom the caller has an established business relationship, or on behalf of a tax-exempt nonprofit organization.

Unsolicited advertisement – Any material that advertises the commercial availability or quality of any property, goods, or services that is transmitted to any person without that person's prior express invitation or permission.

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General Requirements of TCPA

The FCC regulations that implement the Telephone Consumer Protection Act of 1991 provide consumers with options to avoid unwanted telephone solicitations. The regulations address the following:

- The FCC's adoption of a national "Do-Not-Call" registry expands coverage to entities not regulated by the FTC.²³
- Under the FCC's rules, no seller, or entity telemarketing on behalf of the seller, can initiate a telephone solicitation to a residential telephone subscriber who has registered his or her telephone number on the national *do-not-call* registry. A safe hark or exists for an inadvertent violation of this requirement if the telemarketer can demonstrate that the Molation was an error and that its routine practices include:
 - Written procedures.
 - Training of personnel.
 - Maintenance and recording of a list of tell, how numbers excluded from contact.
 - Use of a version of the national *do- at-call* egistry obtained no more than 31 days prior to the date any call is made (with coords a accument compliance).
 - A process to ensure that it does not cell, rent, lease, purchase, or use the do-not-call database in any manner except it compliance with FCC regulations (47 CFR 64.1200(c)(2)(i)) and applicable state or federal.
- Companies must ma tain company-specific do-not-call lists reflecting the names of customers with established busines relationships who have requested to be excluded from telemarketing. Such requests *must be honored* for five years (47 CFR 64.1200(d)(6)).
- Telemarketing calls can be made only between the hours of 8 a.m. and 9 p.m. (local time at the called party's location) (47 CFR 64.1200(c)(1)).
- All telemarketers must comply with limits on "abandoned calls" and employ other consumerfriendly practices when using automated telephone-dialing equipment. A telemarketer must abandon no more than three percent of calls answered by a person and must deliver a

²³ By doing so, the FCC asserts its considerably broader jurisdiction over telemarketing than the FTC. Specifically, telemarketing by inhouse employees of banks, savings associations, and credit unions, as well as other areas of commerce, are covered by the FCC's authority.

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prerecorded identification message when abandoning a call. Two or more telephone lines of a multi-line business are not to be called simultaneously. Telemarketers must not disconnect an unanswered telemarketing call prior to at least 15 seconds or four rings. All businesses that use autodialers to sell services must maintain records documenting compliance with call abandonment rules (47 CFR 64.1200(a)(4),(5),(6)).

- All prerecorded messages, whether delivered by automated dialing equipment or not, must identify the name of the entity responsible for initiating the call, along with the telephone number of that entity (this cannot be a 900 number or other number for which charges exceed local or long distance transmission charges) and must provide a valid number for the subscriber to call that can be used during normal business hours to request not to be called again (47 CFR 64.1200(b)).
- All persons or entities that initiate calls for telemarketing purposes to a residential telephone subscriber must have procedures for maintaining a list of process who request not to receive telemarketing calls made by or on behalf of that person or entity. The procedures must meet the following minimum standards.
 - Written policy The institution must have a written policy, available on demand, for maintaining a do-not-call list.
 - Training of personnel The institution must train personnel engaged in telemarketing about the existence and use of the de not-can list.
 - Recording and honoring of o-no call requests The institution must start honoring do-not-call requests within 36 bys of a they are made. Disclosures of such requests may not be made to any other entity (except an affiliated entity) without the express permission of the residential telephore such riber.
 - *Identification of sellers* and telemarketers The person or entity making the call must provide the called party with the name of the individual caller, the name of the person or entity on whose behalf the call is being made, and a telephone number or address at which the person or entity may be contacted. The telephone number provided may not be a 900 number or any other number for which charges exceed local or long distance transmission charges.
 - Affiliated persons or entities In the absence of a specific request by the subscriber to the contrary, a residential subscriber's do-not-call request shall apply to the particular business entity making the call (or on whose behalf a call is made), and will not apply to affiliated entities unless the consumer reasonably would expect them to be included given the identification of the caller and the product being advertised.
 - *Maintenance of do-not-call lists* A person or entity making calls for telemarketing purposes must maintain a record of a consumer's request not to receive further telemarketing calls. A

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do-not-call request must be honored for five years from the time the request is made (47 CFR 64.1200(d)(1)-(6)).

- All telemarketers must transmit caller ID information, when available, and must refrain from blocking any such transmission(s) to the consumer (47 CFR 64.1601(e)).²⁴
- Unsolicited fax transmissions must not be sent unless the sender has *both* (a) an established business relationship with the recipient; and (b) the number of the facsimile machine, received through the recipient's voluntary communication of that number or through a directory, advertisement or Internet site to which the recipient voluntarily made its facsimile number available for public dissemination (47 CFR 64.1200(a)(3)).
- Such fax transmissions must contain a notice informing the recipie t of the right to opt out of receiving future unsolicited fax advertisements and the mean by which the recipient may do so (47 CFR 64.1200(a)(3)(iii)).
- The sender must honor requests to opt out that must the criteria detailed in the regulation (47 CFR 64.1200(a)(3)(v), (vi)).
- Tax-exempt nonprofit organizations are not required to comply with the do-not-call provisions of the TCPA (47 CFR 64.1200(d)(7)).

REFERENCES

Law

15 USC 1681 et seq. Pair Gredit Porting Act

15 USC 7701 – 7713 Controlling the Assault of Non-Solicited Pornography and Marketing Act of 200.

47 USC 227 Telephone Consumer Protection Act and Junk Fax Protection Act

Regulations

12 CFR Part 571 Fair Credit Reporting

16 CFR Part 310 Telemarketing Sales Rule

16 CFR Part 316 Rules Implementing the CAN –SPAM Act of 2003

²⁴ The rule sets forth the technical information that must be made available (subject to differing technologies). The FCC stated that Caller ID information should also increase accountability and provide an important resource for the FCC and FTC in pursuing enforcement actions against TCPA violators (68 FR 44166, July 25, 2003).

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47 CFR Parts 64 Rules and Regulations Implementing the Telephone Consumer Protection

and 68 Act of 1991

Examination Handbook

Section 1100 Compliance Oversight Examination Program



FAIR CREDIT REPORTING ACT

EXAMINATION OBJECTIVES

To determine the financial institution's compliance with the Fair Credit Reporting Act (FCRA).

To assess the quality of the financial institution's compliance risk management system to ensure compliance with the FCRA, as amended by the Fair and Accurate Credit Transaction Act of 2003 (FACT Act).

To determine the reliance you can place on the financial institution's in mal controls and procedures for monitoring the institution's compliance with the FCRA.

To direct corrective action when you identify violations of law when the institution's policies or internal controls are deficient.

BACKGROUND

A NOTE ABOUT THE STRUCTURE AND ABILITY OF THE FCRA EXAMINATION PROCEDURES:

The applicability of the various sections of FCRA and implementing regulations depend on an institution's unique operations. We ese t the functional examination requirements for these responsibilities topically in Modales tough 6 of these procedures. (We will issue Module 6 in a subsequent amendment to these procedures.)

frent requirements that a financial institution must follow, even if it is The FCRA contains vany not a consumer reporting agency. Subsequent to the passage of the FACT Act, individual compliance responsibilities are in the strute, joint interagency regulations, or agency-specific regulations.

In order to logically and systematically address FCRA compliance responsibilities and their applicability to particular operations of a financial institution, OTS organized the examination procedures by subject matter, versus strict regulatory or statutory construction. The Level I and II examination procedures are applicable to all areas of review, and you should use them when examining for compliance with any provision of the FCRA. We segregated and grouped the Level III examination procedures by function and they track the format of the modules contained in the handbook section. Only perform those groups of Level III procedures relevant to the functions you are reviewing. As you perform these examination procedures, please reference the handbook section for further examination guidance and insight.

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EXAMINATION PROCEDURES

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Perform the following procedures for all applicable modules.

- 1. Review all written policies and procedures, management's self-assessments, and any compliance audit material including work papers and reports to determine whether:
 - The scope of the audit addresses all provisions as applicable.
 - Management has taken corrective actions to follow-up on previously identified deficiencies.
 - The testing includes samples covering all product types and ecision centers.
 - The work performed is accurate.
 - Significant deficiencies and their causes are included in reports to management and/or to the Board of Directors.
 - The frequency of review is appropriate
- 2. Where you conclude from this examilation hat the institution effectively administers and conducts a comprehensity reliable, and self-correcting program that adequately ensures compliant with the statutory and regulatory requirements of FCRA, you should record the best for this conclusion in the work papers and proceed to Program Concurrent

Alternatively, a view and II procedures and perform those necessary to test, support, and present conclusions from performance of Level I procedures.

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LEVEL II

Perform the following procedures for all applicable modules.

- 1. Through discussions with management and review of available information, determine if the institution's internal controls are adequate to ensure compliance in the FCRA area under review. Consider the following:
 - Organization charts
 - Process flowcharts
 - Policies and procedures
 - Loan documentation
 - Checklists
 - Computer program documentation (for example) rds illustrating the fields and types of data reported to consumer porting agencies; automated records tracking customer opt-outs for FCRA ffiling information sharing; etc.).
- ng materials to determine whether: 2. Review the financial institution train
 - The institution provides propriate training to individuals responsible for operational procedures. FCRA compli an
 - bensive and covers the various aspects of the FCRA The training is that apply to be individual financial institution's operations.
- 3. Where you conclude that the financial institution effectively manages its compliance responsibilities associated with the FCRA modules examined, you should record the basis for this conclusion in the work papers and proceed to Program Conclusions.

Where you find procedural weaknesses or other risks requiring further investigation, perform applicable Level III examination procedures.

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LEVEL III

Perform only those procedures within the modules relevant to your review.

MODULE 1: OBTAINING CONSUMER REPORTS

§604 Permissible Purposes of Consumer Reports and §606 Investigative Consumer Reports

- 1. Determine if the financial institution obtains consumer reports.
- 2. Determine if the institution obtains prescreened consumer a ports and/or reports for employment purposes. If so, complete the appropriate sections of Module 3.
- 3. Determine if the financial institution process or cases an investigative consumer report to be prepared. If to, course that the appropriate disclosure is given to the consumer within the required line period. In addition, ensure that the financial institution certified compliance with the disclosure requirements to the consumer reporting agence.
- 4. Ensure that the institute poble is consumer reports only for permissible purposes. Confirm that he institution certifies to the consumer reporting agency the curpoles is which it will obtain reports. (The certification is usually contained to financial institution's contract with the consumer reporting agency.)
- 5. Review the consumer reports obtained from a consumer reporting agency for a period of time and determine if the financial institution had permissible purposes to obtain the reports.

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MODULE 2: OBTAINING INFORMATION AND SHARING AMONG AFFILIATES

§603(d) Consumer Report and Information Sharing

- Determine whether the financial institution shares consumer information with third parties, including both affiliated and nonaffiliated third parties. Determine the type of information shared and with whom the information is shared. (This portion of the examination process may overlate with a review of the institution's compliance with the Privacy of Consumer Fi Information Regulations that implement the Gramm-Leach Bliley (ct.)
- Determine if the financial institution's information sharing plactices fall within the exceptions to the definition of a consumer epoi. If they do not, complete Module 6 (Requirements for Consumer Reporting Agricies) of the examination procedures.
- If the financial institution shares information other than transaction and experience information with affile tes specified to an opt-out, ensure that information regarding how to opt-our is in the institution's GLBA Privacy Notice, as required by the Awacy of Consumer Financial Information regulations.
- out rights exercised by consumers and determine if the financial instration honored the opt-out requests by not sharing "other information" about the consumers with the institution's affiliates subsequent to receiving a consumer's opt-out direction.

§604(g) Protection of Medical Information

Determine whether the financial institution collects and uses medical information pertaining to a consumer in connection with any determination of the consumer's eligibility, or continued eligibility for credit.

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- 6. If the financial institution obtains and uses medical information pertaining to a consumer in the context of a credit transaction, assess whether there are adequate controls in place to ensure that the information is only used subject to the financial information exception in the rules, or under a specific exception within the rules.
- 7. If procedural weaknesses are noted or other risks requiring further investigation are noted, obtain samples of credit transactions to determine if the use of medical information pertaining to a consumer was tone strictly under the financial information exception or the specific exceptions under the regulation.
- 8. Determine whether the financial institution limit are religious of medical information about a consumer that was received from consumer reporting agency.
- 9. Determine whether the financial institution snares medical information about a consumer with affiliates. If information is shared, determine whether it occurred under an exception of the rules that enables the financial institution to share the information with any ecoming a consumer reporting agency.

§624 Affiliate Marketin Op Ou

LEVEL I

- 1. Determine whether the financial institution receives consumer eligibility information from an affiliate. Stop here if it does not because Subpart C of 12 CFR 571 does not apply.
- 2. Determine whether the financial institution uses consumer eligibility information received from an affiliate to make a solicitation for marketing purposes that is subject to the notice and opt-out requirements. If it does not, stop here.

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3.	Evaluate the institution's policies, procedures, practices and internal controls to
	ensure that, where applicable, the consumer is provided with an appropriate notice,
	a reasonable opportunity, and a reasonable and simple method to opt out of the
	institution's using eligibility information to make solicitations for marketing
	purposes to the consumer, and that the institution is honoring the consumer's opt-
	outs.

LEVEL II

If compliance risk management weaknesses or other risks require turtler investigation are noted, obtain and review a sample of notices to ensure technical templarize and a sample of opt-out requests from consumers to determine if the institution is honoring the property requests.

- 1. Determine whether the opt-out notices are clear, conspicuous, and concise and contain the required information, including the name of the affiliate(s) providing the notice, a general description of the spes of engibility information that may be used to make solicitations to the contimer, and the duration of the opt out (12 CFR 571.23(a)).
- 2. Review opt-out places the are coordinated and consolidated with any other notice or disclosure that is required under other provisions of law for compliance with the affiliate marketh regulation (12 CFR 571.23(b)).
- 3. Determine whether the opt-out notices and renewal notices provide the consumer a reasonable opportunity to opt out and a reasonable and simple method to opt out (12 CFR 571.24 and .25).

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Determine whether the opt-out notice and renewal notice are provided (by mail, delivery or electronically) so that a consumer can reasonably be expected to receive that actual notice (12 CFR 571.26).	
Determine whether, after an opt-out period expires, a financial institution provides a consumer a renewal notice prior to making solicitations based on eligibility information received from an affiliate (12 CFR 571.27).	
MODULE 3: DISCLOSURES TO CONSUMERS AND MISCELLANE COS REQUIREMENTS	
§604(b)(2) Use of Consumer Reports for Employment Parposes	
Determine if the financial institution obtains concumer reports on current or prospective employees.	
2. Ensure that the institution povid is appropriate disclosures to current and prospective employees with a chancial institution obtains consumer reports for employment our coes, ilcluding situations where the financial institution takes adverte actions based on consumer report information.	
3. Review a sample of the disclosures to determine if they are accurate and in compliance with the technical FCRA requirements.	
§604(c) and §615(d) of FCRA - Prescreened Consumer Reports and Opt-Out Notice (and Parts 642 and 698 of Federal Trade Commission Regulations).	
4. Determine if the financial institution obtained and used prescreened consumer reports in connection with offers of credit and/or insurance.	
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	• If so, ensure that criteria used for prescreened offers, including all post-application criteria, are maintained in the institution's files and used consistently when consumers respond to the offers.	
5.	Determine if written solicitations contain the required disclosures of the consumers' right to opt-out of prescreened solicitations and comply with all requirements applicable at the time of the offer.	
6.	Obtain and review a sample of approved and denied responses to the offers to ensure that criteria were appropriately followed.	
\$60	95(g) Truncation of Credit and Debit Card Accounts ums	
7.	Ensure that electronically generated receipt for ATM and POS terminals or other machines do not contain more that the last five digits of the card number and do not contain the expiration lates.	
8.	For ATMs and POS termination where machines put into operation before January 1, 2005, determine if the astitution brought the terminals into compliance or started. Then to ensure that these terminals comply by the mandatory compliance elate of December 4, 2006.	
9.	Review samples of mock receipts to ensure compliance.	
<u>§60</u>	19(g) Disclosure of Credit Scores by Certain Mortgage Lenders	
10.	Determine if the financial institution uses credit scores in connection with applications for closed-end or open-end loans secured by one- to four-family residential real property.	
	• If so, determine if the institutions provides accurate disclosures to applicants as soon as is reasonably practicable after using credit scores.	

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11. Review a sample of disclosures given to home loan applicants to ensure technical compliance with the requirements.	
§615(a) and (b) Adverse Action Disclosures	
12. Ensure that the financial institution provides the appropriate disclosures of it takes adverse action against consumers based on information received from the consumer reporting agencies, other third parties, and/or affiliate.	
13. Review a sample of adverse action notices to determine if they are accurating technical compliance.	te and
14. Review responses to consumer requests for incormation about these adversaction notices.	erse
§615(g) Debt Collector Communications Concerning Identity Theft	
 15. Determine if the financial institution collects debts for third parties. If so, encare that the third parties are notified if the financial institution obtains any information that may indicate the debt in question is the result of found or identity theft. 	on
16. Determine if the institution provides information to consumers to whom fraudulent debts relate.	the
17. Review a sample of instances where consumers have alleged identity theft requested information related to transactions to ensure that all of the appropriate information was provided to the consumer.	and
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§615(h) Risk-Based Pricing Notice

Section 615(h) of the FCRA requires users of consumer reports who grant credit on material terms that are materially less favorable than the most favorable terms available to a substantial proportion of consumers who get credit from or through that person to provide a notice to those consumers who did not receive the most favorable terms. Implementing regulations for this section are under development jointly by the Federal Reserve Board and the Federal Trade Commission. Financial institutions do not have to provide this notice until final regulations are implemented and effective. We will issue this section of the examination procedures upon publication of the final regulations.

MODULE 4: FINANCIAL INSTITUTIONS AS FURNISHERS OF INFOLMATIC

§623 Furnishers of Information – General

- 1. Determine if the institution provides informatic to obssumer reporting agencies.
 - If so, ensure compliance with the r CRA requirements for furnishing information to consumer reporting agencies.
- 2. If you note procedural weaknesses or ther risks requiring further investigation, such as a high number of consumer complaints regarding the accuracy of the point one apport information, select a sample of reported items and the corresponding loan or collection file to determine that the financial institution:
 - Did not report information that it knew, or had reasonable cause to believe, was inaccurate. Section 623(a)(1)(A) (15 USC § 1681s-2(a)(1)(A)).
 - Did not report information to a consumer reporting agency if it was notified by the consumer that the information was inaccurate and the information was, in fact, inaccurate. Section 623(a)(1)(B) (15 USC § 1681s-2(a)(1)(B)).
 - Did provide the consumer reporting agency with corrections or additional information to make the information complete and accurate, and

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thereafter did not send the consumer reporting agency the inaccurate or incomplete information in situations where the incomplete or inaccurate information was provided. Section 623(a)(2) (15 USC § 1681s-2(a)(2)).

- Furnished a notice to a consumer reporting agency of a dispute in situations where a consumer disputed the completeness or accuracy of any information the institution furnished, and the institution continued furnishing the information to a consumer reporting agency. Section 623(a)(3) (15 USC § 1681s-2(a)(3)).
- Notified the consumer reporting agency of a voluntary account-closing by the consumer, and did so as part of the information regularly furnished for the period in which the account was closed. Section 23(a) (4) (15 USC§1681s-2(a)(4)).
- Notified the consumer reporting agency of the some and year of commencement of a delinquency that immediate spreceded the action. The financial institution must make not states to the consumer reporting agency within 90 days of a triishing information about a delinquent account that was being placed for collection, charged-off, or subjected to any similar action. Section 623(a)(5) (15 USC § 1681s-2(a)(5)).
- 3. Review a sample of pour of Esputes received from a consumer reporting agency and determing varieties the institution:
 - Condexted and estigation with respect to the disputed information. Section (3(b)(1)(A) (15 USC § 1681s-2(b)(1)(A)).
 - Reviewed all relevant information provided by the consumer reporting agency. Section 623(b)(1)(B) (15 USC § 1681s-2(b)(1)(B)).
 - Reported the results of the investigation to the consumer reporting agency. Section 623(b)(1)(C) (15 USC § 1681s-2(b)(1)(C).
 - Reported the results of the investigation to all other nationwide consumer reporting agencies to which the information was furnished if the investigation found that the reported information was inaccurate or

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	incomplete, Section 623(b)(1)(D) (15 USC § 1681s-2)(b)(1)(D)).	
	 Modified, deleted, or blocked the reporting of information that could not be verified. 	
§62	23(a)(6) Prevention of Re-Pollution of Consumer Reports	
4.	If the financial institution provides information to a consumer reporting agency, ensure that items of information blocked due to an alleged identity theft are not re-reported to the consumer reporting agency.	
5.	Review a sample of notices from a consumer reporting againty or allegedly fraudulent information due to identity theft furnished by the financial institution to ensure that the institution does not respect the item to a consumer reporting agency.	
6.	Verify that the financial institution has not sold or transferred a debt that was caused by an alleged identity thefr	
<u>§62</u>	23(a)(7) Negative Informatio Name	
7.	If the financial institution provides negative information to a nationwide consumer reporting agency ensure that it provides the appropriate notices to customer	
8.	Review a sample of notices provided to consumers to determine compliance with the technical content and timing requirements.	
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605	5A(h) Fraud and Active Duty Alerts
1.	Determine if the financial institution verifies the identity of consumers in situations where consumer reports include fraud and/or active duty military alerts.
2.	Determine if the financial institution contacts consumers in situations where consumer reports include extended alerts.
3.	Review a sample of transactions in which consumer sports including these types of alerts were obtained. Verify that the financial distitution complied with the identity verification and/or consumer connect requirements.
<u>§6(</u>	09(e) Information Available to Victors
4.	Ensure that the institution erifies it artities and claims of fraudulent transactions and that it property oscloses the information to victims of identity theft and/ or appropriate authorized law enforcement agents.
5.	Review a sample of lose types of requests to ensure that the institution properly very sd the requestor's identity prior to disclosing the information.

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- 2. For the violations noted, determine the root cause by identifying weaknesses in internal controls, audit and compliance reviews, training, management oversight, or other factors. Determine whether the violation(s) are repetitive or systemic.
- 3. Identify action needed to correct violations and weaknesses in the institution's compliance system.
- 4. Discuss findings with the institution's management and, if necessary, of tain a commitment for corrective action.

EXAMINER'S SUMMARY, RECOMMENDATIONS, AND COMMENTS

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CONTROLLING THE ASSAULT OF NON-SOLICITED PORNOGRAPHY AND MARKETING ACT OF 2003

EXAMINATION OBJECTIVES

Assess the quality of a financial institution's compliance program for implementing CAN-SPAM by reviewing the appropriate policies and procedures and other internal controls.

Determine the reliance that can be placed on a financial institution's audit or compliance review in monitoring the institution's compliance with CAN-SPAM.

Determine a financial institution's compliance with CAN-SPAM.

Initiate effective corrective actions when violations of law are deficient, or when policies or internal controls are deficient.

EXAMINATION PROCEDURES

LEVEL | WKP. REF.

- 1. Through discussions with appropriate in a agement officials, determine whether or not management has considered the applicability of CAN-SPAM and what, if any, steps they have taken to easily cut and future compliance.
- 2. Through discussives with appropriate management officials, ascertain whether the financial institution subject to CAN-SPAM by determining whether the financial institution initiates e-mail messages whose primary purpose is "commercial."
- 3. If you conclude from your examination that the financial institution does <u>not</u> initiate "commercial" electronic mail, the financial institution <u>is not</u> subject to CAN-SPAM. You may conclude this work program and record the basis for this conclusion in the work papers.

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If the financial institution does initiate "commercial" electronic mail:

- 4. Review management's self-assessment, applicable audit and compliance review material, including work papers, checklists, and reports, to determine whether:
 - Procedures address CAN-SPAM provisions applicable to the institution.
 - Effective corrective action occurred in response to previously identified deficiencies.
 - Audits and reviews performed were reasonable and accurate.
 - Deficiencies, their causes, and the effective corrective actions are consistently reported to management or the members of the board. Sire to:
 - Frequency of the compliance review is satisfactor
- 5. Determine, through a review of available information, whether the financial institution's internal controls are adequate to a sure compliance with CAN-SPAM. Consider the following:
 - Organization chart to determine the is responsible for the financial institution's compliance with CAN-SPAM.
 - Process flow charts to de rmit how the financial institution's CAN-SPAM compliance is planned for, valuated, and achieved.
 - Policies and procedures.
 - Marketing placs that reflect electronic communication strategies.
 - Internal checklists, worksheets, and other relevant documents.

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6.	Where you conclude from your examination that the institution effectively administers and conducts a comprehensive, reliable, and self-correcting program that adequately ensures compliance with the regulatory requirements of CAN-SPAM, you should record the basis for this conclusion in the work papers and proceed to Program Conclusions.	
LEV	VEL II	
1.	Review a sample of complaints to determine whether or not any potental violations of CAN-SPAM exist.	
2.	Obtain a list of products or services that the finencial institution promoted with e-mail.	
3.	Obtain a sample of the e-mail message to determine whether "commercial" promotion is their primary purpose	
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- 4. Through review of e-bail messages whose primary purpose is "commercial," verify that the message compression that the CAN-SPAM provisions:
 - Do not use false or misleading transmission information (Section 7704(a)(1)). such as:
 - False or misleading header information.
 - A "from" line that does not accurately identify any person who initiated the message.
 - Inaccurate or misleading identification of a protected computer used to initiate the message.

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- Do not use deceptive subject headings (Section 7704(a)(2)).
- Provide a functioning e-mail return address or other Internet-based response mechanism (Section 7704(a)(3)).
- Provide a clear and conspicuous identification that the message is an advertisement or solicitation; clear and conspicuous notice of the opportunity to decline to receive further commercial e-mail messages from the sender; and a valid physical postal address of the sender (Section 7704(a)(5)). Note: this provision does not apply to a commercial e-mail message if the recipient has given prior affirmative consent to receipt of the message.
- Do not reflect address harvesting, hijacking, or dictionary at ack. Section 7704(b)(1, 2)).
- Provide a warning label (in the subject and within the metage body) on commercial e-mail messages containing sexually a iena of metage body) on 7704(d)).
- 5. Review any customer requests to opt out of receiving any additional e-mail messages from the institution (Section 204(2)). Confirm that there are controls in place to discontinue commercial e-mail messages within 10 days of receipt of opt-out notification.
- 6. Where you conclude not be in attution effectively manages its compliance responsibilities associated with CAN-SPAM, you should record the basis for this conclusion in the ork papers and proceed to Program Conclusions.

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LEVEL III

If the Level II review reveals weaknesses in CAN-SPAM compliance, and you require additional indepth testing of the institution's procedures, policies, and practices, expand the size and scope of the samples utilized in the above examination procedures. The sample size is at your discretion.

	Summarize all findings, supervisory concerns, and regulatory violatings.
•	For the violation(s), determine the root cause by ident wing weal nesses in internal controls, audit and compliance reviews, training, management oversight, or other factors. Determine whether the violation(s) are isolated, reletitive, or systemic.
	Identify action needed to correct violations and weaknesses in the institution's compliance program.
	Discuss findings with the neuturon's management and obtain a commitment for corrective action
	Record violations according to agency policy in the EDS/ROE system to facilitate analysis and reporting.

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Telephone Consumer Protection Act and Junk Fax Protection Act

EXAMINATION OBJECTIVES

Assess the quality of a financial institution's compliance program for implementing TCPA by reviewing the appropriate policies, procedures, and other internal controls.

Determine the reliance that can be placed on a financial institution's audit or compliance review in monitoring the institution's compliance with TCPA.

Determine a financial institution's compliance with TCPA.

Initiate effective corrective actions when violations of law are derafied, or when policies or internal controls are deficient.

EXAMINATION PROCEDURES

LEVEL 1 WKP. REF.

- 1. Through discussions with appropriate is a agement officials, determine whether or not management has considered the applicability of TCPA and what, if any, steps have been taken to ensure current or a future compliance.
- 2. Through discussives with appropriate management officials, ascertain whether the financial institution is subject to TCPA by determining whether it or a third-party telemarketing firm engages in any form of telephone solicitation or sends unsolicited advertisements to telephone facsimile machines.

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Stop here if the financial institution itself does <u>not</u> engage, directly or indirectly through a third party, in any form of telemarketing or sending unsolicited advertisements to facsimile machines. The financial institution <u>is not</u> subject to TCPA, and no further examination for TCPA is necessary.

- 3. Determine, through a review of the financial institution's policies and procedures, whether they meet the minimum standards required by 47 CFR 64. 200(d)(1)-(6). Specifically, they should provide for or include:
 - A written policy for maintaining a do-not-call list. Such policy must be available on demand (47 CFR 64.1200(d)(1)).
 - Training of personnel engaged in telemarketing about the existence and use of the do-not-call list (47 CFR 64.1200(d)(2))
 - Recording and honoring of do-not-call is quests within 30 days of the request. Disclosures of such requests may not be made to any other entity (except an affiliated entity) without the express permission of the residential telephone subscriber (47 CFR 64.1200(d)(3))
 - Identification of sellers and tell party with the person or entity making the call must provide the call of party with the name of the individual caller, the name of the person or entity on whose behalf the call is being made, and a telephone number or address at which the person or entity may be contacted. The telephone promber provided may not be a 900 number or any other number for each charges exceed local or long distance transmission charges (47 CFR 64.12.0)(d)(4)).
 - Appropriate treatment of affiliated persons or entities. In the absence of a
 specific request by the subscriber to the contrary, a residential subscriber's donot-call request shall apply to the particular business entity making the call (or
 on whose behalf a call is made), and will not apply to affiliated entities unless
 the consumer reasonably would expect them to be included given the
 identification of the caller and the product being advertised (47 CFR
 64.1200(d)(5)).
 - Maintenance of do-not-call lists. A person or entity making calls for telemarketing purposes must maintain a record of a consumer's request not to

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receive further telemarketing calls. A do-not-call request must be honored for five years from the time the request is made (47 CFR 64.1200(d)(6)).

- 4. Determine, through a review of available information, whether the financial institution's internal controls are adequate to ensure compliance with TCPA. Consider the following:
 - Organization chart to determine who is responsible for the financial institution's compliance with TCPA;
 - Process flow charts to determine how the financial institution's TPA compliance is planned for, evaluated, and achieved;
 - Established and implemented written procedure addlessing
 - Compliance with the national do-not-call rules is the institution makes telemarketing calls to consumers other than existing customers (47 CFR 64.1200(c)(2)(i)(A)).
 - Maintenance of an internal do-not call list (47 CFR 64.1200(d)(1),(3),(6)).
 - Use of a telephone facsimile machine, computer, or other device to send an unsolicited advertisement to a telephone facsimile machine.
 - Training of the financial in titude, 's personnel engaged in telemarketing as to the existence and use the financial institution's do-not-call list and the national do-not-call lile (4 CFR 64.1200(d)(2));
 - Process for recording a telephone subscriber's request not to receive calls and to place the vulscriber's name, if provided, and telephone number on a donot-call list (4. CFR 64.1200(d)(3));
 - Process used to access the national do-not-call database if the institution makes telemarketing calls to consumers other than existing customers (47 CFR 64.1200(c)(2)(i)(D));
 - Process used to maintain an internal do-not-call list or database (47 CFR 64.1200(d)(6));

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- Process to ensure that the financial institution (and any third party engaged in making telemarketing calls on behalf of the financial institution) does not sell, rent, lease, purchase or use the national do-not-call database for any purpose except for compliance with the TCPA (47 CFR 64.1200(c)(2)(i)(E));
- Process to ensure that telemarketers making telemarketing calls are providing the called party with the name of the individual caller, the name of the financial institution on whose behalf the call is being made, and a telephone number (that is not a 900 number or number for which charges exceed local or long distance charges) or address at which the financial institution can be contacted (47 CFR 64.1200(d)(4));
- Process to ensure that unsolicited advertisements sent to a (lephone facsimile machine by the institution or its facsimile broadcaster want only to entities with an existing business relationship with the institution and that have voluntarily provided their fax number (47 CFR 6-120 a)(3 i),(ii));
- Process for ensuring that unsolicited advertisements sout via a telephone facsimile machine, contain the required not contain the recipient of the ability and means to avoid future upsolicited advertisements (47 CFR 64.1200(a)(3)(iii));
- Process for honoring opt-out recliests from businesses or persons receiving unsolicited advertisements via a telephone facsimile machine, within the shortest reasonable time, not to exceed 30 days (47 CFR 64.1200(a)(3)(vi)); and
- Internal checklists, workshotts, and other relevant documents.
- 5. Review applicable adit and compliance review material, including work papers, checklists, and reports, to determine whether:
 - The procedures address the TCPA provisions applicable to the institution;
 - Effective corrective action occurred in response to previously identified deficiencies;
 - The audits and reviews performed were reasonable and accurate;
 - Deficiencies, their causes, and the effective corrective actions are consistently reported to management or the members of the board of directors; and

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	The frequency of the compliance review is satisfactory.	
LE	VEL II	
1.	Review a sample of complaints to determine whether or not any potential violations of TCPA exist.	
2.	Based on the review of complaints that pertain to aspects of TCVA, revise the scope of examination focusing on the areas of particular risk. The verification procedures to be employed depend upon the adequacy of the restriction's compliance program and level of risk identified.	
Vei	rification Procedures	
1.	Obtain a list of marketing or promotional grog ams for products and services that the financial institution promoted with them, keeing or facsimile machines either directly or through a third-party vencor or facsimile broadcaster.	
2.	Obtain a sample of data or chrough testing or management's demonstration, for at least one program, determine whether:	
Do-	Not-Call List	
	• The institution or its third-party vendor verified whether the subscriber's telephone number was listed on the national do-not-call registry (47 CFR 64.1200(c)(2)).	
	• If the telephone subscriber is on the national do-not-call registry and a telemarketing call is made, the existence of an established business relationship between the subscriber and the financial institution can be confirmed (47 CFR 64.1200(f)(4)) or the safe harbor conditions have been met (47 CFR 64.1200(c)(2)).	
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- Through testing or management's demonstration, verify that the financial institution has a process to determine whether it has an established business relationship with a telephone subscriber (47 CFR 64.1200(f)(4)).
- A telephone subscriber's desire to be placed on a company-specific do-not-call list was honored for five years (47 CFR 64.1200(d)(6)).
- The institution or its third-party vendor employs a version of the national donot-call registry or portions of the database for areas called that is obtained no more than 31 days prior to the call date (31 day process) (47 CFR 64.1200(c)(2)(i)(D)).
- The institution or its third-party vendor maintains records to support the 31-day process (47 CFR 64.1200(c)(2)(i)(D)).
- The telephone call was made between the hours of 8 cm and 9 p.m. local time for the called party's location (47 CFR 64.12.30c, 1).

Automated Dialing and Abandoned Calls

- Any calls that were made using artifical or prerecorded voice messages to a residential telephone number metane lines on abandoned calls detailed in the regulation (47 CFR 64.1200(a)(6.5)).
- The name, telephone number of purpose of the call were provided to the subscriber, if the call was abando ed (47 CFR 64.1200(a)(6)).
- The institution or its third-party vendor maintains appropriate documentation of abandon d call, succent to determine whether they exceed the 3-percent limit in the 30-decreased reviewed (47 CFR 64.1200(a)(6)).
- The institution or its third-party vendor transmits caller identification information (47 CFR 64.1601(e)).

Facsimile Advertising

• Any unsolicited advertisements sent by the institution or its facsimile broadcaster went only to entities with an existing business relationship with the institution and that have voluntarily provided their fax number (47 CFR 64.1200(a)(3)(i),(ii)).

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- Any unsolicited advertisements sent to telephone facsimile machines contain the required opt-out notice (47 CFR 64.1200(a)(3)(iii)).
- The telephone and facsimile numbers identified in the notice must permit an individual or business to make an opt-out request 24 hours a day, seven days a week (47 CFR 64.1200(a)(3)(iii)(E)).
- 3. Ensure that the financial institution does not participate in any purchase-sharing arrangement for access to the national do-not-call registry (47 CER 64.1200(c)(2)(i)(E)).
- 4. Observe call center operations, if appropriate, to verily about one call practices regarding ring duration and two-second-transfer rule (**, CF*, **, 1200(a)(5),(6)).
- 5. Ensure that the financial institution has not sen unsolicited advertisements to entities who have requested to opt-out of receiving future unsolicited advertisements via a telephone facsingle machine and that its procedures ensure timely honoring of such requests (57 CSR (4.1200(a)(3)(v),(vi)).

LEVEL III

If the Level II review reals weaknesses in TCPA compliance, and you require additional in-depth testing of the institution's pocedures, policies, and practices, expand the size and scope of the samples utilized in the above examination procedures. The sample size is at your discretion.

(This is in the current OTS procedures, but not in the FFIEC procedures.)

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Summai	rize all findings, supervisory concerns, and regulatory violations.
ontrols	violation(s), determine the root cause by identifying weaknesses in internal s, audit and compliance reviews, training, management oversight, or other also, determine whether the violation(s) are repetitive or exstemic.
-	action needed to correct violations and weaknesses in the institution's ince program.
	findings with the institution's name ment and obtain a commitment for ve action.
	violations according to compolicy in the EDS/ROE system to facilitate and reporting.

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FCRA Statutory and Regulatory Matrix

The table below contains the statutory or regulatory cites for each provision of the FCRA applicable to financial institutions that are not consumer reporting agencies¹. Some of the requirements are self-executing by the statute, while others are contained in interagency regulations, while others still are contained in regulations published by only one or two of the regulatory agencies. One requirement is subject to regulations that are not yet finalized and thus is listed as to-be-determined (TBD) in the table below. The regulatory agencies are listed in the first horizontal line and the various compliance responsibilities are presented in the order that they appear in the various examination modules in the first column. Financial institutions are subject to the list of cites in the column containing their primary federal regulator.

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¹ Other FCRA provisions applicable to non-consumer reporting agency banks, thrifts, and credit unions are covered in other examinations, such as risk management, information technology, etc. and are thus not part of this guidance. These provisions include Sections 605 (Reconciling Addresses); 615 (Red Flag Guidelines); and 628 (Disposal Rules).

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