# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

In the Matter of	) ) )	Order No.:	SE-11-011
COLOMBO BANK	)	Effective Da	te: March 2, 2011
Rockville, Maryland	)		
OTS Docket No. 08575	) )		

#### **ORDER TO CEASE AND DESIST**

WHEREAS, Colombo Bank, Rockville, Maryland, OTS Docket No. 08575

(Association) has executed a Stipulation and Consent to the Issuance of an Order to Cease and Desist (Stipulation); and

WHEREAS, the Association, by executing the Stipulation, has consented and agreed to the issuance of this Order to Cease and Desist (Order) by the Office of Thrift Supervision (OTS) pursuant to 12 U.S.C. § 1818(b); and

WHEREAS, pursuant to delegated authority, the OTS Regional Director for the Southeast Region (Regional Director) is authorized to issue Orders to Cease and Desist where a savings association has consented to the issuance of an order.

NOW, THEREFORE, IT IS ORDERED that:

#### **Cease and Desist.**

- 1. The Association, its institution-affiliated parties, and its successors and assigns, shall cease and desist from any action (alone or with others) for or toward causing, bringing about, participating in, counseling, or the aiding and abetting the unsafe or unsound banking practices that resulted in:
  - (a) operating the Association with an insufficient level of capital protection for the volume, type and quality of assets held by the Association;
  - (b) creating and maintaining excessive and unsafe and unsound concentrations of credit;
  - (c) engaging in unsafe and unsound loan underwriting and monitoring practices;
  - (d) operating the Association without adequate liquidity or proper regard for funds management in light of the Association's asset and liability mix; and
  - (e) operating the Association with inadequate Information Technology (IT) policies and procedures.
- 2. The Association, its institution-affiliated parties, and its successors and assigns, shall also cease and desist from any action (alone or with others) for or toward causing, bringing about, participating in, counseling, or the aiding and abetting violations of the following laws and regulations:
  - (a) 12 C.F.R. § 563.180 (regarding the filing of suspicious activity reports (SARs));
  - (b) 24 C.F.R. Section 3500.17(f)(2)(i) (regarding the timely refund of surplus); and
  - (c) 24 C.F.R. Section 3500.17(i) (regarding the performance of timely annual escrow analysis).

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<sup>&</sup>lt;sup>1</sup> The term "institution-affiliated party" is defined at 12 U.S.C. § 1813(u).

#### Capital.

- 3. By September 30, 2011, the Association shall have and maintain a Tier 1 (Core) Capital Ratio equal to, or greater than, eight percent (8%) and a Total Risk-Based Capital Ratio equal to or greater than twelve percent (12%).<sup>2</sup>
- 4. By June 30, 2011, the Association shall submit a written plan to achieve and maintain the Association's capital at the levels prescribed in Paragraph 3 (Capital Plan) for review by the Regional Director. At a minimum, the Capital Plan shall:
  - (a) identify the specific sources of additional capital and the timeframes and methods by which additional capital will be raised, including specific target dates and corresponding capital levels;
  - (b) detail the Association's capital preservation and enhancement strategies with specific narrative goals;
  - (c) address the requirements and restrictions imposed by this Order relating to capital;
  - (d) address all corrective actions set forth in the 2010 ROE relating to capital;
  - (e) include detailed quarterly financial projections, including Tier 1 (Core) and Total Risk-Based Capital Ratios, for the period beginning June 30, 2011 and ending December 31, 2013;
  - (f) address the Association's level of classified assets, allowance for loan and lease losses (ALLL), earnings, asset concentrations, liquidity needs, and trends in the foregoing areas; and

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<sup>&</sup>lt;sup>2</sup> The requirement in Paragraph 3 to have and maintain a specific capital level means that the Association may not be deemed to be "well-capitalized" for purposes of 12 U.S.C. §18310 and 12 C.F.R. Part 565, pursuant to 12 C.F.R. §565.4(b)(1)(iv).

- (g) address current and projected trends in real estate market conditions.
- 5. Upon receipt of written notification from the Regional Director that the Capital Plan is acceptable, the Association shall implement and adhere to the Capital Plan. A copy of the Capital Plan and the Board meeting minutes reflecting the Board's adoption thereof shall be provided to the Regional Director within ten (10) days after the Board meeting.
- 6. On a monthly basis, beginning with August 1, 2011, the Board shall review the Association's compliance with the Capital Plan. At a minimum, the Board's review shall include:
  - (a) a comparison of actual operating results to projected results;
  - (b) detailed explanations of any material deviations;<sup>3</sup> and
  - (c) a discussion of specific corrective actions or measures that have been or will be implemented to address each material deviation.
- 7. Within fifteen (15) days after: (a) the Association fails to meet the capital requirements prescribed in Paragraph 3; (b) the Association fails to comply with the Capital Plan prescribed in Paragraph 4; or (c) any written request from the Regional Director, the Association shall submit a written Contingency Plan that is acceptable to the Regional Director.
- 8. The Contingency Plan shall detail the actions to be taken, with specific time frames, to achieve one of the following results by the later of the date of receipt of all required regulatory approvals or sixty (60) days after the implementation of the Contingency Plan: (a) merger with, or acquisition by, another federally insured depository institution or holding company thereof; or (b) voluntary dissolution by filing an appropriate application with the OTS in conformity with

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<sup>&</sup>lt;sup>3</sup> A deviation shall be considered material under this Paragraph of the Order when the Association determines that it needs to adjust its identified sources of additional capital, timeframes, methods, or target dates by which it will raise capital.

applicable laws, regulations and regulatory guidance.

9. Upon receipt of written notification from the Regional Director, the Association shall

implement and adhere to the Contingency Plan immediately. The Association shall provide the

Regional Director with written status reports detailing the Association's progress in

implementing the Contingency Plan by no later than the first (1<sup>st</sup>) and fifteenth (15<sup>th</sup>) of each

month following implementation of the Contingency Plan.

Lending.

10. Effective immediately, the Association shall not originate or purchase, or commit to

originate or purchase, any nontraditional mortgage loans.<sup>4</sup>

**Concentrations of Credit.** 

11. Within thirty (30) days, the Association shall amend its written program for identifying,

monitoring, and controlling risks associated with concentrations of credit (Credit Concentration

Program) to address all corrective actions in the 2010 ROE relating to asset or credit

concentrations and to include concentration limits for investments in mortgage derivative

products and liability concentrations.

12. Within sixty (60) days, the Association shall prepare and submit a written plan to reduce

the Association's level of commercial real estate (CRE) loans to the Regional Director (CRE

Plan) for his review and non-objection. The CRE Plan shall include detailed strategies that will

be implemented by the Association to reduce the level of CRE loans, specific target dates and

CRE levels, and monthly status reports to the Board.

<sup>4</sup> The term is defined in OTS Chief Executive Officer Letter No. 256 (April 27, 2007) and Section 212 of the OTS

Examination Handbook.

#### Liquidity.

- 13. Within sixty (60) days, the Association shall submit a revised liquidity and funds management policy to the Regional Director (Liquidity Policy) for his review and non-objection. The Liquidity Policy shall:
  - (a) require the Association to maintain liquidity equal to or in excess of ten percent (10%) of its total assets;
  - (b) designate specific actions that will be taken to reduce the Association's dependency on volatile funding sources;
  - (c) include a comprehensive and detailed cash flow analysis;
  - (d) identify all primary and secondary funding sources; and
  - (e) require the preparation of written weekly assessments of the Association's liquidity position.
- 14. Within sixty (60) days, the Association shall prepare a Contingency Funding Plan that includes all information discussed in the Interagency Policy Statement on Funding and Liquidity Risk and addresses the additional restrictions triggered by failure to meet the "Well Capitalized" PCA Standards.

#### Loan Underwriting.

- 15. Within sixty (60) days, the Association shall revise its loan underwriting policies, procedures, practices, and controls (Loan Underwriting Policy) to address all corrective actions in the 2010 ROE relating to loan underwriting. The Loan Underwriting Policy shall comply with applicable laws, regulations and regulatory guidance and shall, at a minimum:
  - (a) establish specific debt service to income ratios for each loan type; and

(b) establish income documentation requirements for all borrowers that demonstrate

the borrower's ability to meet all contractual debt service obligations from current,

verified net income and cash flow.

Information Technology.

16. Within sixty (60) days, the Association shall revise its Information Technology Policies,

Procedures and Controls (IT Policy) to address all corrective actions in the 2010 ROE and

comply with applicable law, regulation and regulatory guidance.

Violations of Law.

17. Within thirty (30) days, the Association shall ensure that all violations of law and/or

regulation discussed in the 2010 ROE are corrected and that adequate policies, procedures and

systems are established or revised and thereafter implemented to prevent future violations.

Effective Date, Incorporation of Stipulation.

18. This Order is effective on the Effective Date as shown on the first page. The Stipulation

is made a part hereof and is incorporated herein by this reference.

Duration.

19. This Order shall remain in effect until terminated, modified, or suspended by written

notice of such action by the OTS, acting by and through its authorized representatives. Nothing

in this Order is intended to terminate or suspend the prior Order to Cease and Desist between the

OTS and the Association, effective October 28, 2009.

Time Calculations.

20. Calculation of time limitations for compliance with the terms of this Order run from the

Effective Date and shall be based on calendar days, unless otherwise noted.

Colombo Bank Order to Cease and Desist 21. The Regional Director, or an OTS authorized representative, may extend any of the deadlines set forth in the provisions of this Order upon written request by the Association that includes reasons in support of any such extension. Any OTS approval of an extension shall be made in writing.

#### **Submissions and Notices.**

- 22. All submissions, including any reports, to the OTS that are required by or contemplated by this Order shall be submitted within the specified timeframes.
- 23. Except as otherwise provided herein, all submissions, requests, communications, consents or other documents relating to this Order shall be in writing and sent by first class U.S. mail (or by reputable overnight carrier, electronic facsimile transmission or hand delivery by messenger) addressed as follows:
  - (a) To the OTS:
    Regional Director
    Office of Thrift Supervision
    1475 Peachtree St., N.E.
    Atlanta, Georgia 30309
    404.897.1861 (Fax)
  - (b) To the Association:
    Colombo Bank
    c/o Morton Bender, Chairman
    14801 Southlawn Lane
    Rockville, Maryland 20850
    240.268.2291 (Fax)

### No Violations Authorized.

24. Nothing in this Order or the Stipulation shall be construed as allowing the Association, its Board, officers, or employees to violate any law, rule, or regulation.

### IT IS SO ORDERED.

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By:	<u>/s/</u>
	James G. Price
	Regional Director, Southeast Region

Date: See Effective Date on page 1

# UNITED STATES OF AMERICA Before the OFFICE OF THRIFT SUPERVISION

In the Matter of	) Order No.: SE-11-011 )
COLOMBO BANK	) Effective Date: March 2, 2011
Rockville, Maryland	)
OTS Docket No. 08575	)
	)

#### STIPULATION AND CONSENT TO ISSUANCE OF ORDER TO CEASE AND DESIST

WHEREAS, the Office of Thrift Supervision (OTS), acting by and through its Regional Director for the Southeast Region (Regional Director), and based upon information derived from the exercise of its regulatory and supervisory responsibilities, has informed Colombo Bank, Rockville, Maryland, OTS Docket No. 08575 (Association), that the OTS is of the opinion that grounds exist to initiate an administrative proceeding against the Association pursuant to 12 U.S.C. § 1818(b);

WHEREAS, the Regional Director, pursuant to delegated authority, is authorized to issue Orders to Cease and Desist where a savings association has consented to the issuance of an order; and

WHEREAS, the Association desires to cooperate with the OTS to avoid the time and expense of such administrative cease and desist proceeding by entering into this Stipulation and Consent to the Issuance of Order to Cease and Desist (Stipulation) and, without admitting or

Colombo Bank Stipulation and Consent to Issuance of Order to Cease and Desist Page 1 of 6 denying that such grounds exist, but only admitting the statements and conclusions in Paragraphs

1 and 2 below concerning Jurisdiction, hereby stipulates and agrees to the following terms:

Jurisdiction.

1. The Association is a "savings association" within the meaning of 12 U.S.C. § 1813(b)

and 12 U.S.C. § 1462(4). Accordingly, the Association is "an insured depository institution" as

that term is defined in 12 U.S.C. § 1813(c).

2. Pursuant to 12 U.S.C. § 1813(q), the Director of the OTS is the "appropriate Federal

banking agency" with jurisdiction to maintain an administrative enforcement proceeding against

a savings association. Therefore, the Association is subject to the authority of the OTS to initiate

and maintain an administrative cease and desist proceeding against it pursuant to 12 U.S.C. §

1818(b).

**OTS Findings of Fact.** 

3. Based on its March 29, 2010 examination of the Association (2010 ROE), the OTS finds

that the Association has engaged in unsafe or unsound banking practices including, but not

limited to:

(a) operating the Association with an insufficient level of capital protection for the

volume, type and quality of assets held by the Association;

(b) creating and maintaining excessive and unsafe and unsound concentrations of

credit:

(c) engaging in unsafe and unsound loan underwriting and monitoring practices;

(d) operating the Association without adequate liquidity or proper regard for funds

management in light of the Association's asset and liability mix; and

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Stipulation and Consent to Issuance of Order to Cease and Desist

(e) operating the Association with inadequate Information Technology (IT) policies

and procedures.

4. Based on its 2010 ROE of the Association, the OTS finds that the Association has

engaged in violations of law and regulation, including:

(a) 12 C.F.R. § 563.180 (regarding the filing of suspicious activity reports (SARs));

(b) 24 C.F.R. Section 3500.17(f)(2)(i) – (regarding the timely refund of surplus); and

(c) 24 C.F.R. Section 3500.17(i) – (regarding the performance of timely annual

escrow analysis).

Consent.

5. The Association consents to the issuance by the OTS of the accompanying Order to

Cease and Desist (Order). The Association further agrees to comply with the terms of the Order

upon the Effective Date of the Order and stipulates that the Order complies with all requirements

of law.

Finality.

6. The Order is issued by the OTS under 12 U.S.C. § 1818(b). Upon the Effective Date, the

Order shall be a final order, effective, and fully enforceable by the OTS under the provisions of

12 U.S.C. § 1818(i).

Waivers.

7. The Association waives the following:

(a) the right to an administrative hearing of the OTS's charges as provided by 12

U.S.C. § 1818(b) and 12 C.F.R. Part 509;

(b) the right to seek judicial review of the Order, including, without limitation, any

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such right provided by 12 U.S.C. § 1818(h), or otherwise to challenge the validity of the

Order; and

(c) any and all claims against the OTS, including its employees and agents, and any

other governmental entity for the award of fees, costs, or expenses related to this OTS

enforcement matter and/or the Order, whether arising under common law, federal

statutes, or otherwise.

OTS Authority Not Affected.

8. Nothing in this Stipulation or accompanying Order shall inhibit, estop, bar, or otherwise

prevent the OTS from taking any other action affecting the Association if at any time the OTS

deems it appropriate to do so to fulfill the responsibilities placed upon the OTS by law.

Other Governmental Actions Not Affected.

9. The Association acknowledges and agrees that its consent to the issuance of the Order is

solely for the purpose of resolving the matters addressed herein, consistent with Paragraph 8

above, and does not otherwise release, discharge, compromise, settle, dismiss, resolve, or in any

way affect any actions, charges against, or liability of the Association that arise pursuant to this

action or otherwise, and that may be or have been brought by any governmental entity other than

the OTS.

Miscellaneous.

10. The laws of the United States of America shall govern the construction and validity of

this Stipulation and of the Order.

11. If any provision of this Stipulation and/or the Order is ruled to be invalid, illegal, or

unenforceable by the decision of any Court of competent jurisdiction, the validity, legality, and

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enforceability of the remaining provisions hereof shall not in any way be affected or impaired

thereby, unless the Regional Director in his or her sole discretion determines otherwise.

12. All references to the OTS in this Stipulation and the Order shall also mean any of the

OTS's predecessors, successors, and assigns.

13. The section and paragraph headings in this Stipulation and the Order are for convenience

only and shall not affect the interpretation of this Stipulation or the Order.

14. The terms of this Stipulation and of the Order represent the final agreement of the parties

with respect to the subject matters thereof, and constitute the sole agreement of the parties with

respect to such subject matters.

15. The Stipulation and Order shall remain in effect until terminated, modified, or suspended

in writing by the OTS, acting through its Regional Director or other authorized representative.

Signature of Directors/Board Resolution.

16. Each Director of the Association has voted in favor of a Board Resolution authorizing the

consent of the Association to the issuance of the Order and the execution of the Stipulation. A

copy of the Board Resolution authorizing execution of this Stipulation shall be delivered to the

OTS, along with the executed original(s) of this Stipulation.

## WHEREFORE, the Association, by its authorized representative, executes this

Stipulation.	
	Accepted by:
COLOMBO BANK Rockville, Maryland	OFFICE OF THRIFT SUPERVISION
By: /s/ Morton A. Bender Chairman	By: /s/ James G. Price Regional Director, Southeast Region  Date: See Effective Date on page 1
	Date: See Effective Date on page 1